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ROYAL COMMISSION INQUIRY INTO LABOUR DISPUTES

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HEARINGS HELD AT TORONTO, ONT.

VOL. NO.

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DATE

25 Jan. 67

Official Reporters

NETHERCUT & YOUNG LIMITED
48 YORK STREET
TORONTO 1, ONTARIO
TELEPHONE 363-3111





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Terente, Ontario IN THE MATTER OF The Public Inquiries Act, R.S.O. 1960, Ch. 323 2 3 - and -4 IN THE MATTER OF an Inquiry 5 Into Labour Disputes 6 7 8 9 BEFORE: The Honourable Ivan C. Rand, Commissioner, 10 at 123 Edward Street, Toronto, Ontario, on 11 Wednesday, January 25th, 1967 12 13 14 15 16 17 E. Marshall Pollock Counsel to the Commission 18 19 20 21 APPEARANCES: International Representative 22 N.S. Allison Oil, Chemical and Atomic Workers International 23 Union 24 Private Individual George H. Bevan 25

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29 30 Nethercut & Young Limited, Official Reporters, 48 York Street, Toronto, Ontario. Per F.J. Nethercut and R.J. Young.

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Street, Carnola, Intained, Destelai in comings, in

Toronto, Ontario Wednesday, 25th

January, 1967



---At 10:00 a.m., the Hearing Commenced

MR. POLLOCK: Oil, Chemical and Atomic Workers International Union, Mr. N.S. Allison, International Representative.

Good-morning, Mr. Allison. Are you in splendid isolation this morning?

MR. ALLISON: Yes, I am afraid I am in isolation due to problems beyond our control.

MR. POLLOCK: You are not engaged in any kind of labour problems, are you?

MR. ALLISON: No.

THE COMMISSIONER: It must be just the elements.

MR. ALLISON: Just the elements, yes.

 $\label{to-main} \mbox{THE COMMISSIONER:} \qquad \mbox{You should be able}$ to handle them.

MR. POLLOCK: Mr. Allison, both the Commissioner and I have read the brief. It is in large measure confined to the injunction question with particular emphasis on the ex parte nature. I wonder, at the outset, whether you could give us a brief outline of the operation of the Oil, Chemical and Atomic Workers Union in Ontario in the sense of the size of the membership, the nature of its local organization, the sort of locals you have and what type of plants or industries you are involved with in Ontario.

MR. ALLISON: The Oil, Chemical and





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Atomic Workers is an International Union. I presume, from your question, that you are interested only in Ontario, as to size of membership, and so on.

MR. POLLOCK: Particularly, yes.

MR. ALLISON: The overall membership is somewhere in the area of 15 thousand. In Ontario it would be somewhere around 7,000 or 7,500 probably. This would be contained in approximately 20 locals, between 20 and 25 locals. Unfortunately, I do not have specific figures right at my finger-tips this morning. I got thrown into this yesterday, so I hope you will bear with me.

We operate, primarily, in the oil, petrochemical and the heavy chemical jurisdiction. We do have such operations as paint plants, small chemical plants, of course, and so on. But the basic jurisdiction is the oil, petro-chemical and heavy chemical industries

MR. POLLOCK: What are heavy chemicals?

MR. ALLISON: Say, Dow Chemical, Sarnia,

Polymer, operations of this nature - C.I.L.

MR. POLLOCK: Are you a certified representative, for example at Polymer?

> MR. ALLISON: Yes.

MR. POLLOCK: This comes under federal

jurisdiction?

Yes. MR. ALLISON:

MR. POLLOCK: Are you largely under

federal or provincial jurisdiction?

MR. ALLISON: It would be mainly provincial jurisdiction. Just off the top of my head, Polymer

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is the only one I can think of that comes under the Federal Labour Department.

MR. POLLOCK: You are involved in the refinery end of the oil and chemical industry?

MR. ALLISON: Yes.

MR. POLLOCK: You are not certified for garages, filling stations, service stations and so on?

MR. ALLISON: We do have a number of bulk plants, marketing terminals, and this includes the driving organizations of various companies.

THE COMMISSIONER: Surely an international union is not confined to one province.

MR. ALLISON: No.

THE COMMISSIONER: You have it all over the Dominion?

MR. ALLISON: Yes, right from Halifax to Vancouver.

MR. POLLOCK: Are you the only union that is in the jurisdictional area of the refineries?

I know that there is another chemical union, the International Chemical Workers.

MR. ALLISON: We are the only union that is organized in the oil refineries, yes. There is conflict of jurisdiction in the chemical section.

There is not only the I.C.W., but we also find ourselves occasionally in conflict with District 50 of the United Mine Workers.

THE COMMISSIONER: Do you sometimes take in the well drilling?





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MR. ALLISON: Oh, yes, we claim this jurisdiction and, in fact, right now - in fact I believe it is today there is to be a vote in the tar sands in Alberta for a group of people there. We have always claimed the jurisdiction but, I will be quite honest and admit this is the first time we have driven into it really.

MR. POLLOCK: You mentioned that in the distribution areas, the bulk oil plants, you said you also carried the transportation end of that particular industry. Then you are in competition, I assume, with the teamsters.

MR. ALLISON: Yes, with the teamsters.

Actually, about the only place where we have any overlap would be in the fuel oil delivery sections.

THE COMMISSIONER: What about the inter-provincial pipe lines?

 $\label{eq:mr.allison:} \text{We claim this jurisdiction.}$ We do not have it exclusively.

THE COMMISSIONER: Is there anyone else?

MR. ALLISON: No. Outside of Ontario

we have a number of gas plants, for instance, in Alberta along with the transmission organization organized in that province. We have not been successful in Ontario, to date.

MR. POLLOCK: You, yourself, are based in Ontario, are you?

MR. ALLISON: As an individual, yes.

MR. POLLOCK: Before we get into the

oresentation of your brief, let me set the perspective,





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at least so far as the figures I have are concerned, in relation to the injunction question, in relation to the chemicals. I note in the years 1958 to 1965, you have had a rather peaceful life in the sense that you have had two strikes in 1960, one strike in 1964 and two in 1965.

MR. ALLISON: Yes.

MR. POLLOCK: At least, that is what is disclosed by the report from the Department of Labour here. During that period of time, you have been relatively free of injunctions, except last year, or in 1965, when, for some reason - I don't understand why these figures are like this - but you were in two strikes and had five injunctions.

MR. ALLISON: I have only personal knowledge of the one, of course. I was assigned, at that time, to one strike in particular.

MR. POLLOCK: The only one I know of definitely, in the case of an injunction in 1965, was Union Gas in Lambton. Is that the one you are thinking of?

MR. ALLISON: No, I am thinking of the one that British American Oil Company obtained during the oil strike.

MR. POLLOCK: Here in Toronto?

MR. ALLISON: At Clarkson.

MR. POLLOCK: Are you certified for all of the Union Gas enterprises?

MR. ALLISON: Not all of them, no.

MR. POLLOCK: There were some injunctions





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granted involving Union Gas in Essex County, Kent County and another one in Lambton County, involving individuals names Gelinas, Jöselin and McLaughlin. Do you recognize any of those names?

MR. ALLISON: Yes.

MR. POLLOCK: That totals up to five,

four Union Gas and one B.A. Oil.

MR. ALLISON: Yes.

MR. POLLOCK: How do you account for the fact that there were more injunctions than there were strikes or is the one strike against B.A. and one strike against Union Gas and everybody in the individual areas got injunctions?

MR. ALLISON: There was one strike conducted against British American Oil which was an entirely separate strike than was being conducted against Union Gas. I was not aware - the injunction that British American Oil obtained, so far as I know, was only one injunction. But it named a large number of people. I had assumed that the injunction that Union Gas obtained was of the same nature.

MR. POLLOCK: They actually, in fact, became four injunctions.

MR. ALLISON: Against separate individuals?

MR. POLLOCK: Yes.

MR. ALLISON: I was not aware of this because they both happened at approximately the same time and I was directly involved with one and consequently, did not take other than just a general interest in the other.





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MR. POLLOCK: You were directly involved in B.A.?

MR. ALLISON: Yes.

MR. POLLOCK: Well, perhaps we can get on to a discussion of B.A., after we have dealt with the particulars of your brief. I must say that, in large measure, it is a compilation of things that were said by the now Mr. Justice Laskin in 1937 in the Canadian Bar Review article and just recently said by Mr. Osler, at the National Conference of Labour Legislation. I assume that you adopt all these principles that you set out in here by quotation?

MR. ALLISON: Yes.

MR. POLLOCK: So, for the purpose of this Hearing, we are going to treat them as your own in the sense that if you can justify them or explain them, we will put that onus on you.

It is a relatively short brief of 8 pages. If you feel better reading it, I know that you are fresh into it, or you can summarize it to some extent if you wish and then we can get on to a discussion of the particular aspects.

MR. ALLISON: Well, I would like to attempt, I think, to summarize it and I would feel a little more comfortable going about it that way.

MR. POLLOCK: Fine.

MR. ALLISON: To start out with, as you point out, the brief is essentially a compilation of points of views that have been offered by certain individuals. We happen to subscribe to the points of view

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and this is, I assume, why they have been used. I think to simply generally sum up the position, we believe that workers should have the right to strike and, of course, to picket and we feel that this right should not be diluted by the use of ex parte injunctions.

Finally, of course, we believe that the employer should not have the right, or should be prohibited from using strike breakers during the course of a legal strike. If I could digress just a little bit away from what is actually contained in the brief, I would like to suggest to you that, nowadays, we don't find too many people who seriously challenge the right of a worker to organize for the purposes of collective bargaining. In fact we say, quite specifically, that he has the right to do this. If we agree on this theory that he has the right to organize for the purposes of collective bargaining, then I find it very difficult to accept the logic that says somewhere along the line, that this right then has to be inhibited; in other words that he is going to be prevented from using the total stength that organization would afford him and I suggest

THE COMMISSIONER: Well, I suppose it depends upon the scope which you give to the interpretation of that. Can you analyse it and say what are the limits because there are limits to all rights?

MR. ALLISON: I am not too sure --

THE COMMISSIONER: On the picket line,

what do you think you ought to be able to do?

MR. ALLISON: I do not approve of violence on the picket line. I very definitely oppose it. Any



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strike that I have been involved in, I make a very strong point of this. I think that it is improper, certainly is a violation of our criminal code and, in my judgment, does very little, or contributes very little to the winning of a strike.

MR. POLLOCK: It does occur, though, does it, in your experience?

MR. ALLISON: I have seen examples of it, yes, but it has not occurred with any collusion on the part of the leadership of our union, at any time that I am aware of. I can take a reverse example in a situation that we had this summer where there was some violence on a picket line in Kingston. It occurred when people, who had been going back and forth across the picket line by bus, one evening got off the bus and attacked our people. Unfortunately, our people ended up with the charges laid against them, and so on. But I think that a person has the right to defend himself if he is attacked. This is only natural

MR. POLLOCK: Why, in that circumstance, do you think they were attacked?

MR. ALLISON: The people were on the bus. There was no reason for them to be off the bus

MR. POLLOCK: Was there anything said,

or anything done, or anything to prove the transfer of attack?

MR. ALLISON: I suspect that they were, in the normal fashion, referred to as scabs, et cetera, but this is something, I think, that a person who crosses a picket line has to anticipate. Be it right, wrong





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Terente, Ontario or indifferent, this does happen and I think, as I say, that a person who crosses a picket line should normally expect this is going to happen to him. MR. POLLOCK: They must have a pretty thick skin, in other words, to cross a picket line? MR. ALLISON: I would suggest so. THE COMMISSIONER: I was wondering whether the strike breakers were professional strike breakers or were they people who really wanted to work? MR. ALLISON: Some of them we know were university students. THE COMMISSIONER: How long would they 13 work -- it would be temporary? MR. ALLISON: While the strike was on. THE COMMISSIONER: Well, how long was that, in fact? MR. ALLISON: The strike went on for 12 or 13 weeks. Precisely how long these people were in the plant, I don't know. THE COMMISSIONER: What hours would they be on the picket line -- in the daytime or the evening? MR. ALLISON: Ordinarily, in a strike, you would picket right around the clock. MR. POLLOCK: A three-shift operation? MR. ALLISON: Yes. THE COMMISSIONER: I am speaking about the university boys.

THE COMMISSIONER: That is what I say:

MR. ALLISON: They were crossing the

line, going into the plant to work.





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what hours would they be working -- ordinary day hours?
Was this during the vacation?

MR. ALLISON: Yes.

THE COMMISSIONER: Oh, I see. Well, they were earning some money, I suppose, to help them continue at university.

MR. ALLISON: I think you realize though, sir, that to a member of a union who is out on strike, he takes strong exception to this.

THE COMMISSIONER: Yes, I was just looking at it from the point of view of the man who went through the line to work.

MR. POLLOCK: Did any of your original members cross the line?

MR. ALLISON: Five.

MR. POLLOCK: Out of how many?

MR. ALLISON: Close to 800 -- 780.

MR. POLLOCK: So, in fact, by the definition we are using, you had 5 scabs and the rest were strike breakers?

MR. ALLISON: Yes.

THE COMMISSIONER: How many would there be of the latter?

MR. ALLISON: I would hesitate to state a figure on that. Again -- and I should have made this statement at the outset -- I was not directly involved in this strike. This was reported to me by one of our representatives.

THE COMMISSIONER: This was a B.C. strike?

MR. ALLISON: No, Kingston. It was the

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went back?

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987 C.I.L. -- the Millhaven plant just outside Kingston. THE COMMISSIONER: That is a very large 2 3 population of workers -- 800? 4 MR. ALLISON: Yes, it is one of our bigger plants. 5 THE COMMISSIONER: To what extent did 6 the work carry on? 7 MR. ALLISON: Well, our opinion was that 8 there was not too much work actually carried on, produc-9 tive work. Our opinion was that the activities were 10 directed mainly to giving the appearance that productive 11 work was being carried on. 12 THE COMMISSIONER: What was the end of 13 that strike? 14 MR. ALLISON: It was settled, I suppose, 15 depending on who you talk to ---16 THE COMMISSIONER: Take your own judgment 17 MR. ALLISON: We believe we won the 18 strike. 19 THE COMMISSIONER: Did the university 20 students continue until the end? Was it all in the 21 summertime? 22 MR. ALLISON: Oh, yes, the strike was 23

concluded early in September. I would think, quite likely, the students would have been starting back to university almost at the same time as the strike was ended.

THE COMMISSIONER: And all of your men

MR. ALLISON: Yes.





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MR. POLLOCK: Notwithstanding the violence on the line, there was no injunction? 2 MR. ALLISON: No, there was not an 3 injunction. I don't even know if there was one applied 4 for. I think there wasn't. 5 MR. POLLOCK: What type of picketing 6 did you participate in -- was it a token force -- how 7 many men? First of all, how big a plant was it and how 8 9 many gates did they have? MR. ALLISON: Now you are asking me 10 for information that I cannot specifically give you 11 without the chance of considerable error. Generally, 12 I think it could be said that we attempt to maintain 13 fairly substantial picket lines. 14 MR. POLLOCK: How many is that? 15 MR. ALLISON: This would vary with the 16 number of people in the plant -- you know, the number 17 of picketers that you would have available. 18 MR. POLLOCK: Is there any difference 19 between this vague term of "mass picketing" and fairly 20 substantial picketing? 21 MR. ALLISON: I would regard mass picket-22 ing as something different from substantial picketing. 23 MR. POLLOCK: What is the difference? 24 MR. ALLISON: I would suggest, for 25 instance, that substantial picketing would be where you 26 divide your strikers up into groups, utilize your entire 27

many pickets would you have -- I don't know whether there 30

number of strikers on the picket line on shifts.

MR. POLLOCK: But at any one time, how





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is such a thing as an average case -- but in an average case?

MR. ALLISON: Let me give you an example with which I am more familiar. For instance, the strike at Sterling Drug in Aurora this summer was going on at the same time as the strike with C.I.L., in Kingston. Here we had approximately 200 people, give or take one or two; it was very close to the 200. After we had extracted the necessary people for the executive and so on, we then divided the people up into groups. During the daylight hours we maintained a heavier picket line than we did after dark. This was influenced by a couple of things: We had roughly 50 per cent women members and we did not feel we wanted to have women on the picket line after dark. So, mainly these women were assigned to two shifts in the daylight hours, and if I recall correctly, I think there were approximately 25 to 27 people on each shift during the daylight hours. At night we had this broken down again amongst the men, and from, say, 6:00 o'clock until midnight, or 1:00 o'clock, we would probably have about a dozen people, and then a slightly smaller number, 8 or 10, from then until morning.

THE COMMISSIONER: Were all of these pickets from among strikers?

MR. ALLISON: Yes, they were all members of the union.

THE COMMISSIONER: All members of the union and working at that plant?

MR. ALLISON: Yes. Perhaps to give you

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the example I am thinking of in regard to "substantial" as compared to a "mass picket line", we did, on a couple of occasions, in order to indicate support for the strike suggest to our local unions, all our own in particular, and then, of course, other affiliates of the O.F.L., and so on, if they would send a number of people to simply march on the picket line for a short period of time to demonstrate their support for the strikers of Sterling Drug. I think the record will show quite clearly that we were successful. We always insisted that there were certain policies that had to be conformed with: They were not to be wandering all over the streets, they were not to interfere with the traffic, they were not to interfere with pedestrians, et cetera. Generally, these were held at times where there was less opportunity for interference.

THE COMMISSIONER: About how many would there be of those?

MR. ALLISON: I think the most there would be would be 300.

THE COMMISSIONER: What about the police: Were they in evidence all the time?

MR. ALLISON: No.

THE COMMISSIONER: What is your experience on the relation of the police force to the community such as you are describing?

MR. ALLISON: We had no problems in this regard in the strike in Aurora at all.

THE COMMISSIONER: What is the population

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30 of Aurora?



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MR. ALLISON: I think it is 9,000 or 10,000 -- in this area. We had no problems with the police in this strike whatsoever. There were a couple of occasions when they came to the strike headquarters and suggested to us that there was certain action we should take.

THE COMMISSIONER: Who came?

MR. ALLISON: The police.

THE COMMISSIONER: To you?

MR. ALLISON: Yes, and made certain suggestions because they had received complaints of this, that and the other thing and we should take action to remedy the situation.

THE COMMISSIONER: But you considered their relation to you was a proper one?

MR. ALLISON: Yes, I have no quarrel with the attitude they displayed or any action they took in that particular strike.

THE COMMISSIONER: Was that characteristic or exceptional?

MR. ALLISON: In my experience, I would say it is an exception. To go back to the British

American strike, for instance, eternally there seemed to be an inordinate number of police around.

THE COMMISSIONER: What place was that?

MR. ALLISON: This was in Clarkson, just west of Toronto.

THE COMMISSIONER: How many police would there be in number, approximately?

MR. ALLISON: It varied all the way from

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THE COMMISSIONER: What was the actual condition that called for that increase -- the alleged

1 to -- on one occasion I counted as high as 17 or 16.

condition?

MR. ALLISON: The time that I counted the most was, of course, after one period where we had done something I have just described in the Town of Aurora, where there had been an invitation for a demonstration of support of the strikers. I would hesitate to guess the number. It was in the winter time and you can appreciate it gets dark early in the evening.

THE COMMISSIONER: Take Clarkson: understood you to say they were in greater evidence there than in Aurora?

> MR. ALLISON: Yes.

THE COMMISSIONER: What would be the occasion when you state they were rather numerous? For what reason? Were the conditions different from those in Aurora?

MR. ALLISON: The picket line was much more vocal at Clarkson. There is no question about this, that they were much more vocal than the picket line at Aurora.

MR. POLLOCK: I assume the reason for that was that at Aurora you were having greater success against the company than you were against B.A.

MR. ALLISON: This is absolutely true. The fact is that at B.A., the refinery was operating. There were upwards of 300 people going through that picket line every day.



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on the unit.

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2 2	Joronto, Untario
1	THE COMMISSIONER: Of that number, how
2	many were strike breakers brought in from outside
3	approximately?
4	MR. ALLISON: I would think in terms of
5	what I know of the supervisory staff in the plant that
6	it would have to be somewhere in the area of at least
7	50 per cent.
8	MR. POLLOCK: Was it the whole plant that
9	went out on strike are you certified for the plant
10	as a whole unit?
11	MR. ALLISON: Yes, the maintenance and
12	production workers were out on strike.
13	MR. POLLOCK: How many employees altogether?
14	MR. ALLISON: 370.
15	MR. POLLOCK: That is in your unit. That
16	is not including the supervisory personnel?
17	MR. ALLISON: No, this is simply the
18	bargaining people.
19	MR. POLLOCK: How many people, when they
20	were back at full production, were they using to operate
21	the plant?
22	MR. ALLISON: You mean during the strike?
23	MR. POLLOCK: Yes.
24	MR. ALLISON: I can recall, on the basis
25	of the check of the cars going through the picket line,
26	estimating that there was well in excess of 400 people
27	in the plant.
28	MR. POLLOCK: Well, they have gained 30

MR. ALLISON: There were in excess of 400.





is highly automated?

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There were people living in the plant and it would be difficult to get an exact determination of them, but on the basis of the car check, we estimated there was, at one point, well in excess of 400 people.

MR. POLLOCK: How many at the time of your strike were in the plant, in excess of those in your unit?

MP. ALLISON: You mean the total work force, including supervision, et cetera?

MR, POLLOCK: Yes.

MR. ALLISON: Oh, in the area of 600 total - wait a minute, just over 500, say 510.

MR. POLLOCK: So, by my lightning arithmetic, they were operating with approximately 110 less people than they were during ordinary, normal production?

MR. ALLISON: Yes.

MR. POLLOCK: I suppose, from what I have read, that the reason for this was that the plant

MR. ALLISON: Yes. This, you see, is a point that I wanted to bring up and, perhaps this is as good a point as any to refer to it. You see, here again we run into what we consider to be an erosion of bargaining rights because of this factor of automation.

THE COMMISSIONER: In what way, do you say?

MR. ALLISON: Well, where the employer himself pushes the button and turns the valves and so on.

THE COMMISSIONER: Taking people out of

their normal job to fill your role?





MR. ALLISON: Yes. It makes it much easier for him to take these people out of their normal duties and assign them to the normal bargaining unit work. The employer knows this even during the early stages of negotiation and I suggest to you that it enhances his position at the bargaining table.

THE COMMISSIONER: Were they ever engaged in educating the staff to operate levers and one thing and another?

MR. ALLISON: Oh, yes, for a variety of reasons they have a training program as new people come into the refinery to fill the technical ranks, supervisory ranks, et cetera.

THE COMMISSIONER: But, take their office employees, are they in any way introduced to operations?

MR. ALLISON: In this particular circumstance, I have no knowledge that they were but I am advised that in some plants they are. In this particular circumstance I don't have knowledge that they were trained beforehand, but there was a nucleus of people which, for a variety of reasons, had been previously trained and were capable -- in fact, to describe precisely the situation that was happening, we had set the strike deadline, which was to be on September the 15th at midnight. At 6:00 o'clock on September the 15th, the person in charge of the unit, the operator, was simply tapped on the shoulder by a supervisor and handed a notice that he was hereby relieved of all responsibility and that he was to leave the plant immediately and the people just simply came in and took over the unit.



in, was it about 350 people?

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1	THE COMMISSIONER: You mean they had
2	made arrangements for all this beforehand?
3	MR. ALLISON: This strategy had all been
4	very well planned well in advance.
5	THE COMMISSIONER: Where did the other
6	workers come from?
7	MR. ALLISON: They came mostly from other
8	B.A. plants across the country. They shut down all of
9	their refineries with the exception of this one in
10	Clarkson and, of course, the one in Montreal is not
11	organized.
12	THE COMMISSIONER: How many would be
13	shut down?
14	MR. ALLISON: There were five shut down.
15	THE COMMISSIONER: The five out of six
16	in that district?
17	MR. ALLISON: No, this is clear across
18	Canada. There were five out of six shut down.
19	THE COMMISSIONER: From other provinces?
20	MR. ALLISON: Yes, they were brought
21	in from other provinces.
22	THE COMMISSIONER: Well, their total
23	production must have been certainly reduced substantially
24	MR. ALLISON: Oh, of course.
25	THE COMMISSIONER: They had yours but
26	there were five closed?
27	MR. ALLISON: There was no question
28	that their production was reduced, yes.
20	THE COMMITGIONER. What did they bring



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MR. ALLISON: It would be 300 people at least who would be brought in. 2 THE COMMISSIONER: How many of these 3 lived in the plant? 4 MR. ALLISON: This would be very difficult 5 to determine. 6 THE COMMISSIONER: Why would they not 7 all live in if they were under similar conditions? 8 MR. ALLISON: Initially they did, but 9 then as the strike proceeded, they began granting passes 10 and eventually it got to the point where the majority of 11 them were going back and forth through the picket line. 12 MR. POLLOCK: Who was granting passes? 13 MR. ALLISON: Maybe I shouldn't have used 14 the word "passes". The union never, at any time, is going 15 to agree to somebody crossing a picket line. The company 16 decided for whatever reasons, that these people would be 17 permitted to come and go when they had finished their 18 shift in the plant. 19 MR. POLLOCK: They were all supervisory 20 level from other plants, were they? Or were there some 21 working stiffs, if you still use that term? 22 MR. ALLISON: There were a large number 23 of working stiffs. 24 THE COMMISSIONER: And those from other 25 plants, were they unionists? 26 MR. ALLISON: There were some unionists, 27 particulary from the building trades. 28 THE COMMISSIONER: What was your reaction 29

to unionists entering the plant as a union member?





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MR. ALLISON: Well, the reaction was one of extreme anger. I think that would be the politest way I could describe it.

THE COMMISSIONER: Yes, I would think so.

MR. ALLISON: As to the activities that this anger generated, I would say it was nothing more than vocal. We told them in no uncertain terms, of course, what we considered them to be by this activity of crossing the picket line.

THE COMMISSIONER: Would they be compelled to act that way? I assume that they had an agreement, say, in Manitoba with the same company. Did that agreement make any provision for being sent to break a strike outside of the province?

MR. ALLISON: They have an agreement let me back up a bit. In a lot of these plants we have
what is known as contract maintenance to one degree or
another. It varies all of the way from all of the maintenance being contracted out to just small specific jobs
which almost come under the heading of new construction.
In this particular plant there is a sizable amount of
the maintenance work contracted out. The contractor
who does it has agreements with the various building
trades unions.

THE COMMISSIONER: What sort of work would that be?

MR. ALLISON: Renovation, repair.

THE COMMISSIONER: Within the plant?

MR. ALLISON: Within the plant.

THE COMMISSIONER: Carpenters?





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MR. ALLISON: Mostly it was welders, 2 pipe fitters, boilermakers, ironworkers. 3 THE COMMISSIONER: Would there be any 4 number of those permanently in that plant? 5 MR. ALLISON: Yes, there would be. 6 THE COMMISSIONER: On a daily basis? 7 MR. ALLISON: On a daily basis, prior to the strike, there is probably on the average of 30 8 to 35 of them. 10 MR. POLLOCK: 30 to 35 maintenance 11 workers? 12 MR. ALLISON: On the average. This is 13 contract maintenance workers I am talking about, as 14 opposed to regular employees of the company. 15 MR. POLLOCK: In the 400 plus that you 16 had in the unit of maintenance and production workers, what number were maintenance workers and what number were 17 18 production workers? MR. ALLISON: Oh, upward of 100, I would 19 20 say. 21 MR. POLLOCK: 100 maintenance and 300 22 production? MR. ALLISON: Well, there is quite a 23 large staff of laboratory people there too. I don't 24 know whether you want to lump them in with maintenance. 25 MR. POLLOCK: Well, let us have them too. 26 How many laboratory people were there? 27 MR. ALLISON: 40 and the balance would 28 29 be productive.

MR. POLLOCK: So that in addition to



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these 100 maintenance workers on the staff, they had 30 or 40 additional people on a contract basis?

MR. ALLISON: Yes.

THE COMMISSIONER: What would be the distinction of the work between the contract workers and the permanent repair men?

MR. ALLISON: Well, the argument that the company always puts forth is that in the oil refinery you have what amounts to cycles where there is a large work load, it drops off for a period and then returns. For purposes of stability, they suggested that it would be better to have this contract work force that could come and go as they are required.

THE COMMISSIONER: That is not permanent?

MR. ALLISON: Except that, as I say, on an average I would suggest that for quite some period of time there had been continually, day after day, 5 days a week, an average of about 35 of these people in there.

THE COMMISSIONER: Not necessarily the same people?

MR. ALLISON: Generally it would be.

THE COMMISSIONER: Generally the same?

MR. ALLISON: Yes.

MR. POLLOCK: They were employed by

another firm?

MR. ALLISON: A contractor. Then, of course, this swelled considerably when the strike took place.

MR. POLLOCK: This swelled to eat up part of those 100 maintenance employees?





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picket line?

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termination dates --

MR. ALLISON: To provide the maintenance that our people had been providing.

THE COMMISSIONER: Were they organized under the sub-contractor?

MR. ALLISON: Yes.

THE COMMISSIONER: They disregarded the

MR. ALLISON: Yes.

THE COMMISSIONER: You have contemplated that and you have made reflections on it. Would you mind telling me how that is reconciled with the idea of unionism? What is there that persuades men to do that? MR. ALLISON: Well, with the legislation

that exists today the local union has an agreement with an employer. There is only a certain time when he is legally free to withdraw his labour. Under the circumstances that exist where you have 2 or 3 or whatever number of unions in a plant, and one of them goes on strike, I think that you would find that the employer would say that the people who refuse to cross a picket line were in the process of conducting an illegal strike.

THE COMMISSIONER: That is to say, if you have a plant in the western part of the province, say Sarnia, and another one in Ottawa, the same employer and the same union, do you mean the contract in each case will allow the transfer of those men from one city to the other and require them to follow that direction?

MR. ALLISON: Yes, if they had different

THE COMMISSIONER: Isn't the agreement





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permanent employees.

related to the particular plant?

MR. ALLISON: Yes.

THE COMMISSIONER: Then, if that is so, how can they say "We want you to go to work at another plant under this same agreement"?

MR. ALLISON: It would not be under the same agreement.

THE COMMISSIONER: Do you mean to say they would transfer them to the agreement, say, in Ottawa.

MR. POLLOCK: I think what Mr. Allison is saying here is that in the maintenance employees -
THE COMMISSIONER: I am dealing with

MR. POLLOCK: There are two groups. There are the group of maintence employees and the production group.

THE COMMISSIONER: Well, take the production group.

MR. ALLISON: To take your example of a plant in Sarnia and a plant in Ottawa, both organized under the same union, with two separate agreements, with different termination dates, assume for a minute that the plant in Sarnia is on a legal strike for whatever the reason might be. There is then nothing that I can see that would prevent an employer from saying to his employees in Ottawa "We are about to transfer all of you down to take over this plant that is on strike in Sarnia".

Now, if the employee refuses, or let us say that they refuse en masse, I could only describe this as a strike situation.





1	THE COMMISSIONER: But what about their
2	contract? Their contract isn't to work in Sarnia, it
3	is to work in Ottawa, isn't it?
4	MR. ALLISON: Well, regardless of this
5	THE COMMISSIONER: I wouldn't say regard-
6	less at all. If you decided to work in Ottawa that doesn't
7	mean I can order you to work in Honolulu.
8	MR. ALLISON: I don't know of any agree-
9	ment that would prohibit it, sir.
10	THE COMMISSIONER: It is the nature of
11	your contract of employment. I employ you to work here
12	and then tomorrow I say "I want you to go away out to
13	Manitoba to work under this contract of employment".
14	MR. ALLISON: All right, with the excep-
15	tion of whatever protection I have under the seniority
16	provisions of that agreement, I either go to Honolulu or
17	wherever, or I will be subject to whatever disciplinary
18	action the employer sees fit to take.
19	THE COMMISSIONER: That is your conception
20	of the nature of the contract?
21	MR. ALLISON: Well, there is no other
22	then I know oi, sir.
23	THE COMMISSIONER: I think I have a dim
24	perception of another, but it may not be the reality of
25	the thing.
26	MR. ALLISON: What I think you are suggest
27	ing would possibly be very desirable but at this point
28	of time, it doesn't exist.
29	THE COMMISSIONER: You don't respect

30 anything except the interpretation you have given to it,





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transfer.

Nethercut & Young 1004 Terente, Ontario that they are bound to work for that employer wherever he needs them? MR. ALLISON: There is just nothing to prohibit it, this is the point. THE COMMISSIONER: Just answer my question: That is your view that they are bound to work for that employer wherever he tells them to go? MR. ALLISON: Yes, under the setup that exists today, yes. MR. POLLOCK: Is there a transfer clause in your agreement? MR. ALLISON: In some of them we do have, yes. MR. POILOCK: And those that don't have a transfer clause, the option is if the company says, "I want you to go to some other place or you are fired" do you think that is just cause for termination? MR. ALLISON: No, I don't think it is. MR. POLLOCK: Do you think the fellow would be terminated or disciplined for not accepting a transfer if he went to arbitration? MR. ALLISON: Yes, I think he would. MR. POLLOCK: And do you think it would be upheld? MR. ALLISON: Yes. THE COMMISSIONER: You did not mention to me that you had a provision in the contract for

MR. ALLISON: Well, any provisions that

we do have for transfer are strictly of a job-security





nature. In other words, if there is a reduction of work in this plant ---

THE COMMISSIONER: That is for the benefit of the worker.

MR. ALLISON: For the benefit of the worker he may be able to exercise some part of his seniority in another plant, if there is a job available for him.

THE COMMISSIONER: That is for another purpose altogether.

MR. ALLISON: Yes, that is for another purpose altogether.

MR. POLLOCK: I am interested in these maintenance people. I assume it worked this way, that your 100 maintenance men went off the job; these other maintenance contractors beefed up their staff and moved them into the job.

MR. ALLISON: Yes.

MR. POLLOCK: Is there a general affiliation of unions around Clarkson -- are you associated with the Toronto and District?

MR. ALLISON: There is the Oakville and District Lebour Council there.

MR. POLLOCK: You are both members of the same ---

MR. ALLISON: The building trades unions we refer to specifically in this case were not affiliated to the Oakville & District Labour Council. They were affiliated, I believe, to the Toronto & District Labour Council. The basic point here, in this, is actually the





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erosion of the bargaining power of the people in the plant, in these automated plants; that the employer has a tremendous advantage where he can operate the plant and by some other means bring in other people to do his maintenance work and so on, for him. I think we have an outstanding example of the tragic results of this in the typographers' strike in Toronto where the employer was able to do precisely this.

MR. POLLOCK: Are you saying that your craft is becoming obsolete? That is probably one of the realities of the printing trades. Are you saying that you do not need 300 employees in your production end of it to produce?

MR. ALLISON: No, I am not suggesting this. The people who were there were fully employed. There is no question about this. But, the highly automated feature of a plant makes it much easier for the employer to take over with his supervisory staff and whatever types and bodies he can drag into the plant.

other question of bringing in workers with similar skills from other plants; has that ever been the subject of a claim on your part to strike out, to prohibit? Have you ever considered that question in the negotiating of your contract?

MR. ALLISON: It would serve no particularly useful purpose in the circumstances of the strike, because at this point you do not have a collective agreement with the company.

THE COMMISSIONER: No, you don't. Oh, I

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see, you say when a collective agreement ends, all these terms vanish?

MR. ALLISON: Yes.

THE COMMISSIONER: Well, you could easily provide that they would not vanish. Have you ever attempted to say that they would continue?

MR. POLLOCK: I don't think you can change the working conditions during that period of time.

THE COMMISSIONER: No, but when you are negotiating: today you are negotiating a new agreement and you have found out that a strike of two years ago was destroyed because they brought people in from outside, from their own plants. Now, I thought you would have said "We want you to say that you will not order us to break a strike in another plant". You might not get it, but did you ever raise the question?

MR. ALLISON: Let me see if I understand this: Are you saying we should negotiate into an agreement a provision that if I am working in a given plant and there is a strike in another, that I must not be transferred for the purposes of strike breaking?

THE COMMISSIONER: Have you ever endeavoured to obtain a clause to that effect?

MR. ALLISON: No, we have not. For one thing, we have in the oil industry, pretty well common termination dates. I would suggest, again for the purposes of bargaining strength, that to attempt to strike one automated plant is taking a pretty hopeless approach to the problem of collective bargaining, particularly in the



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oil industry, or in any automated plant for that matter. So, for this reason, we have pretty generally, common termination dates.

THE COMMISSIONER: Has the legislation changed to enable you to make an industry-wide, within the province, an industry-wide agreement?

MR. ALLISON: It is our view that the oil industry, particularly, should come under the Federal Labour Act and, of course, that we have at least a company-wide national agreement and, hopefully, some day an industry-wide agreement.

THE COMMISSIONER: Are you endeavouring to make that recognized?

MR. ALLISON: We have made this proposition on at least two occasions. We have proposed to the companies that they voluntarily sit down and negotiate master agreements. At this point they have adamantly refused to do this.

THE COMMISSIONER: Have you ever applied to the Dominion Board of Labour to certify unions in more than one province?

MR. ALLISON: No. Under the Acts, as they exist today, if we make application for certification for a bargaining group in an oil refinery, or an oil installation, let us say -- it could be a marketing group -- it has to come under the provincial Act.

assume that, then the question drops. All I am suggesting is that I think you have a means -- it may be that the Dominion Labour Act does not contain your industrial



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situation, and in that case, all that you could do would be to endeavour to have the Dominion law expanded to include you.

MR. ALLISON: We have proposed that this be done. Let me give you an example: We have, for instance, the pipe lines.

THE COMMISSIONER: But that is an interprovincial undertaking. This is a series of locals.

MR. ALLISON: Yes, but these come under the Federal Labour Act. It is our position that the products that go through these pipe lines that come out of these refineries, should come under the same Labour Act.

THE COMMISSIONER: That is one way of looking at it, but there is another way and that is that you can say "We are a labour union operating in all the provinces of the Dominion and we are operating with the same company" and that is a fact which distinguishes you from the present law -- such as the Schneider case.

MR. ALLISON: Well, this could apply to a great variety of unions.

THE COMMISSIONER: Well, we'll take it as you say. You feel you are governed by the local law and that is the end of it.

MR. ALLISON: In order to get federal certifications, the Federal Act would have to be expanded to take in the oil refineries.

MR. POLLOCK: It would probably be resisted by the provinces.

MR. ALLISON: There is no question about it.

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MR. POLLOCK: Let me ask you this question about the production end of the operation due to automation. I assume they were producing to full capacity with a smaller number of individuals than you originally had in the plant. First of all, is that assumption correct?

MR. ALLISON: As in a lot of other things relatively, no. There were varying numbers of people.

As I say, at one time there was well over 400 people.

However, in terms of man-hours I would suggest they were working more than under normal circumstances.

MR. POLLOCK: In that case, then, automation really has not had any effect on giving the company a better opportunity to continue if they still had to employ the same number of people.

MR. ALLISON: No, I do not agree. I can give you an example: for instance in the United States, it would be in the early 1960's where we had a strike with the Shell Oil Company. That strike went on for 13 months and that refinery operated every day that that strike went on.

MR. POLLOCK: With how many people?

MR. ALLISON: I cannot give you specific figures, but essentially what they do is that they take whatever number of people they can acquire; they put them, generally, on a 12 hour shift for 7 days a week.

As the people they have brought in become more efficient they can reduce, generally, the number of days. The shifts will quite likely remain as they were, but there will be some free time provided here and there along the





line where the people can get a break.

MR. POLLOCK: But it seems to me that the advantage of automation -- or the disadvantage in your case -- would reduce the man-hour content of the product. What you are saying now, both from your example in Clarkson and in the United States with Shell Oil, that the man-hour content remains the same. So, how is automation affecting you in that regard?

MR. ALLISON: By the very fact the employer can continue to operate.

MR. POLLOCK: Well, he can continue to operate with the same number of people working the same number of hours -- perhaps fewer people working more hours; the man-hour aspect remains constant. It is not the automation that changes.

MR. ALLISON: Let me perhaps use another example: In a plant where you have a large number of machine operations that require the skill of an operator -- perhaps I could use an automobile plant as an example -- here I think it is traditional that you will find, in the case of a strike, the entire operation is shut down because there are not the people available with the skills to operate these machines.

MR. POLLOCK: At about what number would you estimate that?

MR. ALLISON: I used the automobile industry and I am not that familiar with it. It could simply be a large machine shop with X number of people. Certainly the larger the number of skilled operators involved, the more difficult it is.



THE COMMISSIONER: But where do you reach the point where it becomes impossible?

MR. ALLISON: Anything I would say would only be a guess.

THE COMMISSIONER: There is a difference between the skilled and semi-skilled and un-skilled, but there is a limit. If you take 7,000 people, I don't care what kind of work they do, you can't replace them in a small community in any reasonable time.

MR. ALLISON: One thing you will find, for instance, in an automobile factory is that you have a large number of supervisory, technical people around who are available, and certainly they have to be taken off whatever work they were doing to operate the plant. to carry out this operation. Certainly it makes it much, much easier for the employer to continue to operate behind the picket line if he has an automated plant.

MR. POLLOCK: What you are saying, in essence, then is that it is easier to replace in a shorter period of time, button pushers and dial watchers than it is to replace somebody who is operating a very complex piece of tooling machinery.

MR. ALLISON: Yes.

MR. POLLOCK: Well, that is not the usual automation complaint. The usual complaint is that automation replaces the individuals that would normally be doing the job. I don't know whether human beings could ever be catalytic crackers.

MR. ALLISON: Well, there is another factor that the automation factor has already produced





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in an automated plant, that there has been a large reduction in the work force of the plant. Take this refinery I speak of, this British American Oil refinery which has, at the very least, since I first had knowledge of it, doubled and probably somewhat more than doubled its productive capacity and yet it has reduced the total number of employees by probably better than a third. So, you see, the automation has an eroding effect on your bargaining unit to start with. It takes people out of it. This very fact alone erodes the bargaining power of the unit as such. Now, compare this to the example you suggested of perhaps a machine shop with a large number of people, I think the figure you used was 7,000. You don't have the same difficulty of replacing 300 or 400 people as you would these 7,000 so there has been an erosion of your bargaining strength to start with, long before you ever get into a strike situation with the company.

MR. POLLOCK: With that number of employees and not in a machine shop, even common labourers, you would have trouble finding 7,000 employees. In large numbers of employees, depending on, for example, tool and die makers are pretty scarce now in Canada, if you had one or two involved in your plant and they went out, you couldn't replace them anyway.

MR. ALLISON: The fact is they were replaced by supervisory people.

MR. POLLOCK: You r people were replaced by other people from other parts of the province. That is a peculiar situation?



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MR. ALLISON: There were not all that many of them but the weakness stems from the fact that, for instance, let us use an example: I would seriously doubt - and I am not casting any reflections on the ability of the mechanical engineer - I would seriously doubt that he could replace a tool and diemaker. He simply would not have the hand skills to do this.

THE COMMISSIONER: And the higher the skill, the more difficult the replacement.

MR. ALLISON: Yes. But the fact is, you can take the average refinery engineer and he has sufficient skill that he can push those buttons and he can whirl those knobs and this is another point of difference.

THE COMMISSIONER: There is just one question I want to ask you about these people who are brought from another plant. You say that they would be guilty of an illegal strike if they refused?

MR. ALLISON: If they refused en masse to carry out the orders of an employer.

THE COMMISSIONER: Or even in part if they refused. Then, do you call them, under those circumstances, strike breakers or scabs?

MR. ALLISON: Yes.

THE COMMISSIONER: Although you admit that they are bound to carry that out under their contract?

MR. ALLISON: Of course, this is where the conflict of interest, shall we say, comes into it.

THE COMMISSIONER: Because you say it



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Nethercut & Young 1015 Terente, Ontario is a hopeless situation which you can't change and those men are bound by their contract to do that. 2 MR. ALLISON: It is a hopeless situation 3 and it should be changed, is what we are saying. 4 THE COMMISSIONER: But it isn't changed 5 yet. I am just concerned with your attitude towards 6 those people who are doing exactly what you would do in 7 the converse case? 8 MR. ALLISON: No, I would not cross the 9 picket line. 10 THE COMMISSIONER: Then you would be 11 guilty of an illegal strike? 12 MR, ALLISON: I would, yes. 13 THE COMMISSIONER: And you say that 14

they should strike illegally in order to support you? MR. ALLISON: Well, we are constantly confronted with this supposedly illegal act. On the other hand, we are confronted with what amounts to virtually a hopeless situation from where we are sitting.

THE COMMISSIONER: I must say you have not made very many attempts to change that.

MR. ALLISON: We are proposing, number 1, that if a plant is struck, that the employer be required to keep it shut down.

MR. POLLOCK: Have you ever won a strike under normal circumstances in the petro-chemical industry?

MR. ALLISON: Have we ever won a strike?

MR. POLLOCK: Yes.

MR. ALLISON: I would say that we have





not lost one.

MR. POLLOCK: You sound like Mr. Johnson now, in the United States. All right, if you have never lost one, then you must have some power of persuasion at the bargaining table. If one of your complaints is that other members of your union are compelled by a contract to go from one place to another and become strike breakers, why don't you negotiate a term in that contract which says "We shall never be required to act as strike breakers or break an otherwise lawful strike?

MR. ALLISON: We have, in some of our agreements, negotiated this. But you missed a point I made a few minutes ago, that insofar as our union is concerned and in particular with respect to the oil refineries, we have what amounts to common termination dates. In other words, all at the same time, we do not have operative, collective agreements and any provision that would be contained therein, simply would not apply.

Now, let me make another point here with you. The situation - we have got around to referring almost specifically to this B.A. refinery at Clarkson - the situation that prevailed there was not one of our own union members being transferred into the plant. If I left this impression, I am sorry, I didn't intend to. There were union members in there but they were from other unions.

MR. POLLOCK: Well, that is a different story.

THE COMMISSIONER: Oh, yes.

MR. ALLISON: I am sorry if I left this



impression because I didn't mean to create this. The people who were brought from other plants were entirely supervisory people but, in reply to your question, in respect of negotiating this type of thing into an agreement, that is probably where I confused the issue.

THE COMMISSIONER: Well, I certainly understood that these people were members of your own union.

MR. ALLISON: Oh, no, they were entirely people who were beyond the scope of the bargaining unit.

MR. POLLOCK: They were supervisory personnel?

MR. ALLISON: Supervisory and technical people who are normally not included within the scope of the agreement.

THE COMMISSIONER: Well, I suppose, in a qualified way, they were brought in from the outside whatever you may call them.

MR. ALLISON: Yes.

MR. POLLOCK: And by your own words, they were brought in at, I suppose, no mean expense and the fact that these other plants weren't producing.

MR. ALLISON: I do not pretend to suggest as I say, that the employer had a complete cake walk in the situation. There is no question about it, there was considerable added expense, there is no question about this, but I still maintain that there was and is an erosion of the bargaining power because of this automation factor. The strikes are extended much, much longer with whatever consequences they have on everybody



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concerned and I think it encourages the employer to take you on in a strike. I think that the normal check and balance that exists under the circumstances of an automatic plant, just doesn't exist any more or at least not to the degree that it used to.

THE COMMISSIONER: And you can't meet that by a picket line as you conceive it to be?

MR. ALLISON: Well, no, you couldn't.

The only possible way that you could meet it with a picket line would be to have the picket line of such a nature that just no one would dare to cross it. Again we find ourselves in an illegal position.

THE COMMISSIONER: That is a frank statement and I think it is the fact, undoubtedly.

MR. ALLISON: Yes.

 $$\operatorname{\mathtt{MR.}}$ POLLOCK: I guess we can revert back to where we get off on a spur.

MR. ALLISON: I think, actually, in the questioning I have pretty well covered the expansion I was about to make on this brief. In any event, there is one aspect that I had intended to comment on orally if I am permitted.

THE COMMISSIONER: Anything you have to say, we would be glad to hear it.

MR. ALLISON: There appears to have been a number of suggestions in respect of compulsory arbitration and I would certainly have to record our union's opposition to the suggestion of compulsory arbitration.

MR. POLLOCK: Now that you have voted,





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let me have your reasons.

MR. ALLISON: Well, how do you enforce, for instance, compulsory arbitration on one segment of your society or compulsion on one segment of your society that is not counter-balanced by compulsion in some other segments?

THE COMMISSIONER: What do you mean by that?

MR. ALLISON: I mean simply this, that if you are going to take away, by compulsory arbitration, the right of a group of employees to strike and you are going to supplant that with some sort of coercion and only apply it to the employee, then I think that this is wrong.

THE COMMISSIONER: Do you think that public interest may not demand that?

MR. POLLOCK: I don't understand what you mean, apply to the employee. It cuts both ways They can say that the employer has to pay more or the employee will have to take less.

arbitrator would decide would have to be applied to
both the employer and the employee. Bu
that there are some other areas that require compuls
as well, if this is to be brought about. There
matter of prices, there is the matter of profits. Is
this to be left up to the judgment of the corporations
or is this going to be controlled as well?

THE COMMISSIONER: Well, you know what they are doing in England. It all depends up





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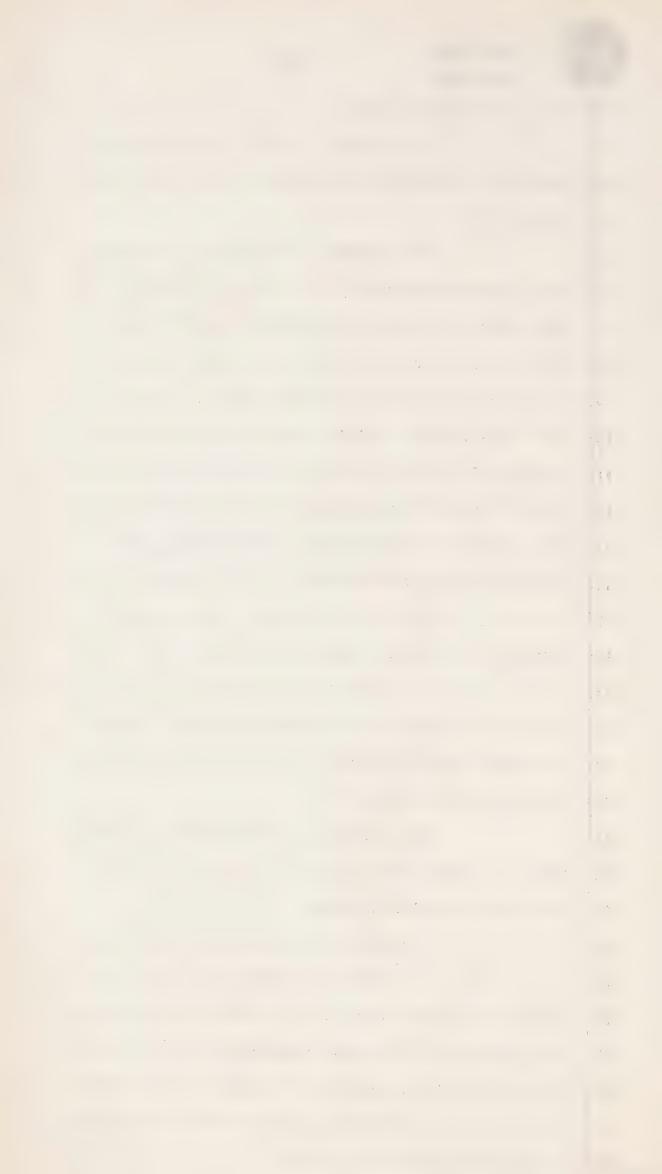
stage, the circumstances.

MR. ALLISON: Well, I don't hear any suggestions about this in connection with compulsory arbitration.

MR. POLLOCK: Of course, that doesn't really support compulsory arbitration, or detract from compulsory arbitration, the lack of price fixing or price controls or profit controls because in collective bargaining there is none of that either. In many indus tries that you are familiar with, you and I can come together, I am the employer and in a monopoly situati - let us not pull any punches here now, what about the pulp and paper industry where I can afford, by my position, to pay you whatever you ask because I can page it on and I do and, in fact, in the pulp and paper industry, some of the highest paid union workers are around. So it is a question of passing on, which exist both in the compulsory arbitration area and in the collective bargaining area. There is a common factor in those circumstances.

MR. ALLISON: But there are a large number of other factors that get involved in this collective bargaining system.

I suggest to you that one of the reasons that we had so many strikes in this past year - and the possibility exists that we will have as many more in the coming year (I am not prophesying, by the way, for the benefit of the press) was brought about by simple dissatisfaction with wages, working conditions and so on among the workers in a plant.





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We have this high cost of very fast increasing cost of living, we for instance, which was quoted in the Toront . other night where only one person in 10 in this can afford to own his own home.

THE COMMISSIONER: Do you . a fact that people prefer to buy an automobile to a That was demonstrated in the early years Housing and Mortgage Commission.

MR. ALLISON: When I have go a and invest \$10 thousand on the lot to put a \$10 home on it, I suggest to you that I might be more easily persuaded to go out and buy an automobile.

THE COMMISSIONER: Oh, I agree and everybody agrees that the situation relating building of homes and one thing and another serious. There is no doubt about that. But mentioning one fact, that it was reported President of that National Housing Commiss may have been included in his report, I know he told me that in their examination that the average person preferred an automobile to embarking, as they did in the olden days, upon the establishment of

MR. ALLISON: Well, I would . T. that - again, everything is relative. In the days, and I am not too sure what period you are spe

THE COMMISSIONER: I go back pretty

MR. POLLOCK: Not before

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MR. ALLISON: I can recall when the purchase of a home was a primary objective of every young couple that was married. I was brought up in a small community. The problem of transportation was not, in that day and age, the problem that it is today. A car is a virtual necessity in a lot of circumstances today because of the way that we have spread ourselves out, and so on.

THE COMMISSIONER: People prefer their own cars to riding in a bus.

MR. ALLISON: I do, I know.

THE COMMISSIONER: I mean people who have a daily job, to get to their work.

MR. ALLISON: But the fact is, regardless of this, the average person today, according to the statement in the Star, and I agree with it, cannot afford to buy a home. There is only one source the worker has for an income and that is from his employer. If he sees that this employer's financial condition is obviously good, that his profits are increasing, then he becomes determined to have a bigger share of this.

MR. POLLOCK: Maybe he should become a shareholder as well.

MR. ALLISON: Well, at 80, 85 or \$90 a week, you don't have enough left over to raise a family and keep a roof over their head and buy many shares of anything, and this is a fact of life that is involved in this. I suggest to you that, unless all of the other controls are going to be implemented, compulsory arbitration will create more problems than it will cure.

THE COMMISSIONER: We will take a ten



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minute recess now.

---Short recess

MR. POLLOCK: Just on one question compulsory arbitration which you raised before the rece it seems to me the position of a union in an automated industry, if you advanced it, is a poor one so far as strike potential is concerned. In those circumstance it seems to me that compulsory arbitration, assuming that it is done in a fair manner in the sense that all the factors that should be considered are considered would be the answer to the resolution of some of the problems which cannot be resolved under this weak strisituation.

MR. ALLISON: No. You sell with what would be the criterion that would the settlement of a dispute? What are the factors that go into determining what is right and what is wrong?

THE COMMISSIONER: What do you say?

MR. ALLISON: Generally, I think it boils down to just how much you can extract, quite

THE COMMISSIONER: Yes, by what means?

MR. ALLISON: In the initial establishment of your bargaining program, I think you take a look and assess to the best of your ability with the information that is available, what is the financial condition of the company. If you are talking now strictly in terms of monetary items, and somewhere along the line you come





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up with a figure, in the final analysis what is obtained is entirely on the amount that you can extract.

THE COMMISSIONER: By means of what, though? What is the influencing or coercive factor?

MR. ALLISON: To the extent that you can exploit the economic situation.

THE COMMISSIONER: But above all of that, the unseen stick that you hold is the strike.

MR. ALLISON: Right. As I say, to the extent you can exploit the company's weakness, or vice versa, you will end up with a settlement at some point in time.

MR. POLLOCK: In the automated circumstances, the stick you carry is a small stick.

MR. ALLISON: Yes. I say it has bee diluted considerably because of automation.

MR. POLLOCK: But it is a reality of your industry. There is not going to be a reality of by the oil, chemical and atomic workers that they the machinery and revert to the Luddites, or whatever they were in England.

MR. ALLISON: No, this is ridiculous because when a strike is over, you want to get back to work.

MR. POLLOCK: You have to accept that
the machines are going to remain and that they are going
to be used, and you do not quarrel with the technicalogical
advance of the company in its general, competitive
position with, for example, other sources of fuel in the
petro -chemical industry or other sources of available





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chemical compounds from other areas -- the United States or Central America or Europe, or somewhere?

MR. ALLISON: No, I think it is too foolish to quarrel with technical ogical progress. You simply demand that you share in whatever it produces.

THE COMMISSIONER: You have never endeavoured to analyse or rationalize the criteria at all?

years ago where a strike under the provisions of the Labour Act, even as it exists today, produced scme semblance of a balance of power: The employer sitting on that side of the table and the employees' representatives sitting on this side of the table knew that somewhere along the line, if a settlement was not rethan the income of the employer and the income of employee was about to be, at the least, reduced likely cut off entirely. With an automated plant, this balance of power has been upset. It does not exist

about that, that your numbers have decreased and your effectiveness in closing the plant has decreased.

MR. ALLISON: Yes. I submit to you that the labour legislation, in theory, was designed to preserve some sort of a balance of power.

the commissioner: But as has already been pointed out to you, you can get together in a monopolistic position with an enterprise that serves a very vital function to the public and agree on any wage allowance you please because you simply pass it over 1 the consumer, and you may contribute very seriously





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the destruction of your own coinage, of your own currency. That is because you are dealing with it as nothing but a game of poker. You are not attempting to consider the economic conditions of your community or the economic conditions — in addition to the economic conditions of your industry, you are not considering anything at all except the demand and the possibility of supply, in a manner that will be passed to somebody else. All I am suggesting is that I do not think we are so bereft of resourcefulness and thinking and in understanding the factors that ought to determine the distribution of the profits of a plant to surrender to such a mode of settlement and to resist something that is based upon the rational considerations of the effective factors in distributing the production.

MR. ALLISON: First of all, I do not agree that this situation exists. I just do not agree that your philosophy is entirely correct. In the ultimate conceivably, this could happen. I suggest to you, at this point that it has not happened. Bargaining in the climate that we find ourselves in today, where there is virtually no control on the employer, what other means are we to adopt?

THE COMMISSIONER: All I say is this, that in Australia, where I admit we do not have a total identity of conditions -- but the labourer and the management, the employers, have worked under compulsory arbitration for at least 66 years. They have criticized it but no government, including labour governments, has ever attempted to make any substantial modification.

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MR. ALLISON: But even there, this has not eliminated strikes.

THE COMMISSIONER: No, I do not say that it does, but it determines the rational issue of the entitlement.

MR. POLLOCK: I think your assumption, in relation to the purpose of the labour legislation, is in some way eroneous, in that I don't think it attempts to strike a balance between the strength of the two parties. It provides the rules, it provides the arena in which the two parties battle it out -- and I know the Commissioner does not like these terms -but where the economic struggle takes place, and the one who is economically stronger wins. There is no suggestion that the labour relations legislation, so far as the strike situation is concerned, attempts to say to a weak union, which is weak both in support of its membership and weak in financial resources, who is dealing with a large company, "Now that you go on strike, we are going to bolster you up and bring you down". It does do something along that line to improving their working conditions by compelling the employer to bargain with a majority of his union. This is the distinction between this Spartan type of legislation that exists in Europe where you have no certification procedure. You say to a union, "If you are strong enough in the sense that you are economically strong enough to bargain with the employer, you can bargain and we will not intervene." But the cry of labour in the early part of this century, especially in the United



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States, was that "We cannot compete on this type of legislation; we cannot fight them. Give us the magic paper with the red seal, and we will compel them by force of law and we will sit down and bargain". I think that is where the labour legislation in North America ends.

MR. ALLISON: So, it is right of the employee to, first of all organize, and the requirement by legislation that the employer must recognize the bargaining agent and, of course, reckon with it.

MR. POLLOCK: Regardless of the size or strength of the union.

MR. ALLISON: But I think then you have to revert to the philosophy that a single employee is in a poor position indeed in any kind of an economic struggle with an employer, and this is the reason he was given the right to organize in the first place.

MR. POLLOCK: There is no question about that. He was not given the right to organize. In England and Europe they took it. They were strong enough They went to the employer and said "I represent the rest of your work force and if you do not bargain collectively with me, we will quit", and the employer, assessing the strength of this man's claim said "All right.". In the United States and Canada, the employer does not assess the strength of his claim at all. The man comes to him with a piece of paper from the Labour Relations Board and it says "Thou shalt bargain in good faith with this group of employees". So that really, the economic balancing or the strength balancing



is done at that initial stage. Once you cannot reach an agreement, then the law of the jungle, or the survival of the fittest, or whatever it is, takes over.

MR. ALLISON: And in a lot of instances, actually by the certification procedure, it is simply putting off the evil day, because there are many, many strikes over a first agreement, and it boils down, essentially, to forcing the employer to recognize the strength of the organization.

MR. POLLOCK: If you have got the strength, then he will recognize it. If you have not got the strength, then you will fail. We have had briefs from the Bakery Council where they say "We cannot stand a strike". They are on the obverse side of your coin. What do you do in those circumstances? Do you say to their employees "Because the company is so weak and so vulnerable, you cannot strike"? And for the same reason, in your circumstances, we say that because the union is so weak in promoting a strike you have to agree to their demands by law? It cuts both ways, I think, Mr. Allison.

MR. ALLISON: One of the things that would come into this compulsory arbitration would be, of course, full, frank disclosure of all of the financial aspects of the company.

MR. POLLOCK: No question about that.

MR. ALLISON: I suggest that there are some companies who get themselves into a strike through failure to do precisely this. I have not run into a company or heard of one in quite a long time, who has



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Nethercut & Young 1030 Terente, Ontario said "I cannot afford to do it". If he does say it, then he should be prepared to put the information before him so that you can make an intelligent assessment of precisely what the situation is. I know there are some people around who suggest that these marginal operators should possibly not be in business. I don't agree. It makes little sense to me to go in and bargain a settlement that is eventually going to put the employer out of business and, consequently, the employees out of work. I don't see this even if it is not the kind of a settlement which you would like to see. MR. POLLOCK: That runs contrary to the position of the building trades' attitude in this area. MR. ALLISON: As I say, I know there

are some who have said that the marginal operators should not be in business.

MR. POLLOCK: You hate the building trades from another angle?

MR. ALLISON: I think that would not be correct to say that I hate them but I disagree with some of the things they do. There should be some other reasons for the building trades suggesting that some of these operators not be in business because of the type of work that they do, the quality of the work that they do, because I think, in a lot of cases, this goes hand-in-hand, really and it could be for the protection of the public that they are suggesting this. I don't know, I am only surmising at this point. But I think, in an industrial undertaking that the leadership ž.



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of the union have a responsibility to take a look at the financial position of the company. If they will not fully and frankly disclose this to you, then you are faced with taking a guess at it.

THE COMMISSIONER: Isn't that the practice? I have heard it said that the moment a company says "We can't afford it", instantly comes the suggestion "Well, now, produce your books".

MR. ALLISON: Naturally, this is, of course, what you suggest, but I have no way of compelling the full, frank disclosure of their financial position.

THE COMMISSIONER: You could if you went to an arbitration under the Labour Relations Act.

MR. ALLISON: Under the Labour Relations Act you can get this. This is exactly why you don't have too many employers plead inability to pay and I, frankly, am faced with a situation right now that I don't know what to do with because I am not really all that sure of it and they won't take the risk of a strike through membership activity. A strike through membership activity, despite any advice I give, might develop and this is a situation I am in. I noticed in your terms of reference there is something here about how can we make union leadership more responsible. Frankly, I don't care for the inference.

MR. POLLOCK: I don't think it is that.

MR. ALLISON: What changes, if any, can be made to present law to encourage responsible trade unions?

MR. POLLOCK: If the shoes fit, then

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you are wearing them, but it is directed in large measure to the union, including the members, encouraging them to be more respectful of their leadership and also encouraging leaders to be more respectful of the other interests in the community. I think if there is any innuendo, it is in your own office.

MR. ALLISON: Maybe I'm a little sensitive on the subject, I don't know, but I suggest to you that there are very, very few irresponsible leadership-types about.

MR. POLLOCK: There are probably some irresponsible union members about.

MR. ALLISON: It could be.

MR. POLLOCK: It was directed to them

as well.

many conditions that are visible, that there is a lessening of respect in the sense of following the recommendations of a leadership. Would you give us your opinion of this idea, of having all of these arrangements that are negotiated and agreed to by the negotiators and then are referred for ratification to the membership of the union?

MR. ALLISON: You refer to this recommendation that the Ontario Chamber of Commerce made?

MR. POLLOCK: I think that is right, yes.

THE COMMISSIONER: It may be that, but

I am just taking the fact that in almost all of these
you take the railway negotiations that have been going



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Nethercut & Young 1033 Terente, Ontario on in Montreal for over two months. The negotiators agree, they sign an agreement, they sign an award. They say "Yes, this is satisfactory to us but we have got to submit it to the membership for ratification; in other words, although we have no authority to bind them at all, we know all about the circumstances, we use our best judgment, we send it back to them and they say 'Oh, you were able to get that, go back and get some more'". MR. ALLISON: You are suggesting that the negotiators have the authority to accept the agreement? you think about that.

THE COMMISSIONER: I am asking you what

MR. ALLISON: I would disagree with it. I think that the only proper way is for the membership to ratify that settlement.

THE COMMISSIONER: Well, all you do is to make the management on the other side refuse to agree to what, otherwise they might.

MR. ALLISON: This has been a problem in the past year, there is no question about it, a bigger problem, let me say. It is a minor problem under other circumstances. There has been in some circumstances what I suppose could be classed as a revolt of the rank and file but something or other produced this revolt. I mean it is something that is relatively new in collective bargaining.

THE COMMISSIONER: What is it?

MR. ALLISON: Well, I think there are a

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number of factors.

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THE COMMISSIONER: Don't you think those factors are known to the negotiators? Here you have the leaders, the men who have risen to the direction of affairs of the union and they are familiar with all of the considerations that can be brought to bear upon a negotiation with the management and in the interests of their own men they say "This is very reasonable and we accept it" and yet you say "No, it ought to be sent to the mass of men' who know nothing at all about the considerations that led up to that . But who simply say "You can get more if you have got that much".

MR. ALLISON: I would say, in the vast majority of cases that the recommendation of the negotiating committee is accepted by the membership - in the vast majority of cases, that it is a rare occasion when the negotiators come back to the membership, that their recommendation is not adopted.

THE COMMISSIONER: Well, this last year, in 1966, we certainly had a number of outstanding cases in which that was not the case.

MR. ALLISON: I have already admitted to this, that this had been a problem in the past year, but I think if you assess it over, let us say, a 10 year period, even throwing in this past year, you will find that there was a very small percentage of the settlements not adopted.

MR. POLLOCK: What you are doing is averaging and I think you can talk about a new trend. I suppose if you average the skirt length in the last

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few years you would have it around the knee but that doesn't change the picture outside. In your own union in Quebec, and I have some knowledge of that, there was a circumstance in which bargaining went on and the company offered an offer which the union negotiating committee felt was a pretty good offer and that they had extracted, to use your term, as much as they could get. They went back to the membership and they made a very impassioned plea to the members to accept this and not to go on strike and the membership rejected it, at which stage the negotiating committee said "All right then, you must be prepared to go on strike". So they went back to the bargaining table and what happened then was the company said "All right, we will give you a nickel more" which really vindicated the membership in that regard. But that shows that this ratification is being used no more than as a tool of collective bargaining.

MR. ALLISON: No, --

MR. POLLOCK: 'Get the plateau set and then we will step up again and keep going back again."

MR. ALLISON: This, frankly, is one of the worst things that can happen to a negotiating committee and, believe me, this is so because if this happens to them, then you find yourself in the position of not being able to command any respect from the company negotiators at all. You refer to a situation. This strike that I had in Aurora this summer was precisely of this nature where the negotiating committee said to the membership "We recommend that you settle on

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the basis of what has been agreed to". They took matters into their own hands and they went out on strike. Under these circumstances you have got only one alternative; either you wash your hands of the whole thing or you keep the organization together and conduct the strike. You have got no choice in the matter.

THE COMMISSIONER: What is really happening is this, that the negotiating committee, in their own interest, is accepting arbitration because they say "Well, whatever happens you can't criticize us" and they are refusing then to agree and to submit because they don't want the odium of being held responsible for something less than what might have been obtained. That is actually happening within the last year, or has happened.

MR. ALLISON: I disagree with you, sir.

I believe that any memorandums that were settled in
the past year were signed with all true sincerity by
the people who signed them. I believe this wholeheartedly.

MR. POLLOCK: I am sure that the negotiating people figured that they got the best deal they could get, in some cases.

MR. ALLISON: So, what you had was, as

I say, something that probably could be classed as a

revolt of the membership in respect of the settlement

that the negotiators brought back. Now, there is

another side to this point. Under the type of circum
stances that we are discussing here, you are simply

opening the door, wide open for what is generally, in

the labour movement, referred to as sweetheart agreements

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THE COMMISSIONER: I have heard that

term used.

MR. ALLISON: This is the type of agreement where one, two or three people will go in, make a
nice little deal with the employer, come back out and
say to the membership "There it is, that is it".

MR. POLLOCK: How long do they last in their position as negotiating people?

MR. ALLISON: Some of them were able to perpetuate themselves for quite some period of time.

I would prefer not to have to be specific.

MR. POLLOCK: Well, apart from the Seafarers' International Union which, perhaps you may be referring to, everybody is taking them these days, surely if you are an experienced person on a negotiating committee and you have a fantastically greater amount of particular knowledge of the situation than does the membership, who doesn't even know what you are talking about in that room, and then if it does know, you just don't have a chance to communicate with them. I don't say you have a higher intellect than they have, but you have more particular facts, you can assess these things, you do assess them. Then, why don't they fall or stand on your assessment and if the union feels that they made a bad deal for them, let them vote you out? Let them say to you "All right, you are never going to be our negotiator again, we want some of the young Turks here to negotiate and they will go and fight all the way".

MR. ALLISON: Well, you then force this

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think you are trying to be a politician and standing on the fence.

THE COMMISSIONER: What do you mean by

person, whoever he may be - you can use me as an example

MR. POLLOCK: I am not forcing it, I

if you like - into the position of being a politician.

a politician? You are speaking about men who, in good faith and sincerity, sign an agreement, not so much an agreement as the details of an award. They are acting in good faith throughout and all that is being suggested is that if, after knowing more than the membership can possibly know, after exercising a judgment which must be exercised by somebody, they are turned down, then they should say "Very well, look after your own affairs". That is all I am suggesting.

MR. ALLISON: Perhaps my thinking is influenced by the nature of the organization to which I have, for most of my working life, belonged, where there is an extremely high degree of rank and file control. Our constitution very specifically provides for this and because I have been brought up in the labour movement in this way, shall I say, I think this way. There are times when I perhaps would not disagree with you too much that the rank and file do not always come up with the right decision. I generally believe that on the average their assessments may be generally correct

THE COMMISSIONER: Have they ever rejected a recommendation of yours?

MR. ALLISON: On this one occasion, yes; on this one occasion only. You have this responsibility

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that even before negotiations start, in the drafting of the proposals, you have the responsibility to ensure that your membership knows what those proposals are and why they are being submitted, and you have a responsibility during the course of negotiations to report to the membership as to what is going on, what progress is being made. It is quite common that during the process of negotiations, the negotiators withdraw this, that or the other thing, because in their judgment they feel it is of less importance than some other item. This sort of thing has all got to be reported to the membership and the reasons for it. There are, unfortunately, the rare occasions where the membership sees fit to reject the opinions of the negotiators.

THE COMMISSIONER: I think the obvious consideration that emerges from that is a very simple one, to say "Here you have been able to get that; go back and they will give you more".

MR. POLLOCK: That has actually happened.

That is not a theoretical assumption. People see this happening and they say "Why don't you try that?".

MR. ALLISON: This is not something that responsible negotiators do. It is something that occasionally the membership possibly may try. I know it sometimes has an effect on the negotiations. This is why you sometimes get a 3 cent offer over 3 years, or something like that — the company is going to work up to it. I have also bargained in industries where you get one offer and you take it or you do whatever you like!

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then, you can go to the union and say to them "This is the company's offer and that is it. It is either accept it or go on strike". That is good for the employer and it is good for the union in that circumstance, but what is bad is when you say "I will accept it." "This is what he is prepared to offer? Go and get more"; you go back to the table and the employer knows you are coming back so he does not give you as much as he should in the first place and you go back and forth and back and forth for a nickel and you never get a final offer from anybody, or a final acceptance.

MR. ALLISON: No, this is not so, at least not in my experience.

MR. POLLOCK: That is the way the practice runs in the industry where this thing is now developing. It has just started to succeed in a few years. It is a new idea. Some say it is a good idea. "If they are going to give you this, go back and get some more." Because they are not going to drop down below that --"Go and get some more or we will go on strike" -- then does he withdraw that offer immediately?

MR. ALLISON: Well, some companies do but it is entirely an academic thing because once it is on the table, so he says he has withdrawn it -- this is not too often implemented.

MR. POLLOCK: So he is committed and you are not. That does not seem to be a good, safe situation.

MR. ALLISON: I am not aware of this

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philosophy that you expound. It may be around, but I am not aware of it, frankly. I think that any negotiator has an end point in view somewhere down the line, but in the climate in which you negotiate, the only strength you have is the membership, and this, frankly, is the only strength that there is insofar as the union negotiators are concerned. You cannot divorce yourself from this strength.

MR. POLLOCK: I am not saying you should. I am saying go in there with the full strength and the full power of the membership behind you, saying to you "Mr. Negotiator, you can negotiate between \$1.25 an hour and \$1.75 an hour. If you do not get \$1.25, we are going on strike. If you get anywhere between those two prices, get the best you can, but we will not go on strike for \$1.69 an hour".

MR. ALLISON: Oh, no, it could not work this way because the minute you quote a minimum figure that immediately becomes your bargaining objective

MR. POLLOCK: Quote it to whom?

MR. ALLISON: You suggested you negotiate somewhere between \$1.25 and \$1.75.

MR. POLLOCK: No, I say that is the way the union gives you its instructions. They say "We want you to get 85 cents an hour increase. Try and get a dollar increase. We would like that because it is 15 cents better, but we are not prepared to go on strike for 86 cents. If their offer is 86 cents, we will accept it. We will accept 85 cents, but if all you get is 60 cents of an increase, we don't want that



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and we are telling you that now. If they are prepared to only offer that, you can tell them that it is a strike situation".

MR. ALLISON: No.

THE COMMISSIONER: I guess we can't add much to what has been said. You don't agree with it, and I must say, to me, you don't seem to be giving many considerations to justify your position, but that is your conclusion so I will leave it at that.

MR. ALLISON: Well, I think I have nothing more to say, sir, unless you have any more questions.

MR. POLLOCK: You suggest on page 7 -- at least Mr. Osler suggests on your behalf, that ex parte injunctions should be retained in certain circumstances. It is the paragraph numbered 58:

"It must be stated ... "

(He is talking about the Taft-Hartley provisions)

"... that the section then goes on
to provide for the possibility of
an ex parte injunction under certain
circumstances, but even there,

testimony must be given under oath ..."
et cetera. You subscribe to that, do you? If you are
going to incorporate a system, you have to take some
bad with the good.

MR. ALLISON: As I understand this, the provision for injunctions would be to cover very extreme circumstances. I believe one that is suggested here is where the law enforcement agencies either cannot or will



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not handle the situation.

MR. POLLOCK: That is the general criterion forgetting any kind of an injunction.

MR. ALLISON: But under this act, exclude picketing, boycotting -- those are two in particular, and there is a third one -- that are specifically excluded.

MR. POLLOCK: Well, the first one is striking.

MR. ALLISON: The first one is the results of striking that they are more concerned with.

MR. POLLOCK: Initially, when this legislation was first drafted in the United States, there were injunctions existing against striking.

MR. ALLISON: We have passed beyond that and what we are concerned with now are the results of the striking and picketing and so on. What we say in our conclusion ---

MR. POLLOCK: You say there should be no ex parte injunctions issued in labour disputes and I cannot reconcile that with the conclusion in the rest of your brief, the recommendations and the suggestions of Mr. Osler -- if you can give me some circumstances, and I don't want you to explain with adjectives -- just let me have some fact situations where you think there should be an ex parte injunction.

MR. ALLISON: Possibly in a situation of extreme violence, where there were people in danger of their lives or serious injury or something of this nature, where, of course, it had been clearly established

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that this was the case.

MR. POLLOCK: That argument is countered by the fact that they say "Why don't you use the police force and arrest those people?".

MR. ALLISON: In many instances, this is precisely what happens, but then, as the situation exists here in Ontario today and many other provinces, even having had these arrests, you still find yourself confronted with an exparte injunction.

MR. POLLOCK: I am asking you now if you suggest here that an ex parte injunction should be granted under certain circumstances; I want to know what those certain circumstances are in your mind?

MR. ALLISON: They would have to be very, very extreme circumstances.

MR. POLLOCK: Give us some examples?

MR. ALLISON: I have given you one

example.

MR. POLLOCK: That is one -- violence.

MR. ALLISON: I can't at the moment think of another good reason for it. Perhaps if the nature of the picket line was such that it was seriously interfering with, let us say, a public highway where there was life and limb in danger because of it.

MR. POLLOCK: That is true.

MR. ALLISON: I have not seen any circumstances where this would actually be a fact. It may not happen.

MR. POLLOCK: Virtually, you have covered the substantial requirements of the Judicature

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around?

MR. ALLISON: What we object to is the fact that an employer can go before a judge and get an injunction on the basis of something that he alleges.

MR. POLLOCK: He doesn't allege it, he swears to it.

MR. ALLISON: He swears that he thinks such and such is going to be the result of a certain action.

MR. POLLOCK: That's right, he sets out the facts and he says "There are 300 people massed around my plant, milling and shouting and shoving and screaming"

MR. ALLISON: And he believes that something is going to happen and simply puts forth his judgment.

MR. POLLOCK: Don't you think that is a pretty sound judgment if those are the facts that he sets out and they are true?

MR. ALLISON: No.

MR. POLLOCK: To have a huge crowd milling

MR. ALLISON: A huge crowd around is no indication that any violence is about to take place.

MR. POLLOCK: Assuming there is pushing and shoving and there is some threatening to individuals?

MR. ALLISON: You say "some" ---

MR. POLLOCK: There has been nobody hit on the head yet but there has been shoving and fist shaking and screaming, and the sheer mass of 3 or 400 people in a crowd and some hot-head saying "Let us get

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them" and those kind of things, and other people are trying to keep them back. You don't have to have an active imagination to conjure up this type of thing.

MR. ALLISON: Well, I have seen this type of thing. You don't have to have much imagination, as you say.

MR. POLLOCK: It is pretty frightening, isn't it?

MR. ALLISON: But this does not happen all that often.

MR. POLLOCK: But in those circumstances where it does happen -- let me discount, first of all, all those circumstances where the employer swears a false affidavit, when he lies. You can't do anything about lying. If he is going to lie here, he is going to lie there.

MR. ALLISON: Yes.

MR. POLLOCK: Assuming his factual assessment is correct and true?

MR. ALLISON: Well, maybe I sound as though I am hedging, but I suggest to you that when an organization goes on strike, a local union, that they have some interest they are about to protect and I suggest, and I have stated here this morning, and I will restate it, that violence, in my view, contributes very little, if anything, to the winning of a strike. I think it should not take place, and this is violence to persons or to property.

MR. POLLOCK: You have no objection to having that violence enjoined?

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MR. ALLISON: I think, first of all -MR. POLLOCK: Answer that question: You
don't have any objection to enjoining violence on a
picket line?

MR. ALLISON: I think there should be a strong attempt made by law enforcement agencies to see that violence does not take place on a picket line first.

MR. POLLOCK: Do you have any objection to having violence enjoined on the picket line?

MR. ALLISON: Well, I can't be a law-abiding citizen and sit here and say no.

MR. POLLOCK: Well, you can't be a reasonable man in what you said recently, and say no too. Obviously, your answer is yes.

MR. ALLISON: I would have to say yes, but there are all kinds of situations, I am sure, that are not as you have just described or as you have questioned me on where ex parte injunctions are granted.

MR. POLLOCK: Can you point to any particular examples of them?

MR. ALLISON: Frankly, no, at this point I can't. I can only point to the statistics that we quote in our brief, the fact that there are very, very few of these injunctions ever come to trial -

MR. POLLOCK: Let me ask you about that, then. How many, in your own experience, or experience generally in the labour union, as one of the terms of settlement of a strike do you insist that all the proceedings, either civil or criminal, be withdrawn against the individual?

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MR. ALLISON: We insist, wherever possible, that this be so.

THE COMMISSIONER: You don't want to carry anything to trial then? And, as far as I have been able to gather, you have never had an incident in which you show that the facts which were put forth on an affidavit, on which an injunction was granted, were false. You say "We didn't have an opportunity to give our side" but you apparently have never said that what was alleged was not true?

MR. ALLISON: By the time, under the system of granting an ex parte injunction, you could get around to proving whether the allegations are correct or incorrect, it has come to the point where it has, virtually, no significance.

THE COMMISSIONER: I agree with that but for the purpose of vindicating yourselves and saying "This injunction should never have been granted because that affidavit is false". You would, I should think, on some occasions, take the trouble to establish that fact and yet you have never done it.

MR. ALLISON: All right, I will admit we have never done it for the reason that I have suggested.

THE COMMISSIONER: You may give that reason but I am going to assume that you couldn't show that the facts were falsely stated to the court because you could have had that injunction removed at the cost of the employer.

MR. ALLISON: By the time you can do this the subject has become almost entirely academic.

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THE COMMISSIONER: Why not take a case and demonstrate the validity of your complaint?

MR. ALLISON: It is a suggestion that we will seriously take under consideration.

THE COMMISSIONER: I certainly would think it would be good advice to a union to say "Here, this was obtained falsely and we are going to establish that fact". I can't see anything more important.

MR. ALLISON: But other than the "perhaps' and I say only perhaps that it may cause an employer to reconsider the next time the subject comes up --

THE COMMISSIONER: Taking into account your own economic interest to avoid anything like that, but then I would say, don't complain about that. When you make an agreement by which you virtually agree to the extension of the strike, why don't you, instead of that, say "No, we want to bring this up before a judge on your application to continue to show that it shouldn't have been issued in the first instance"?

MR. ALLISON: There are very good financial reasons for this too.

MR. POLLOCK: But you can't just look for today and say "Let us settle it today". Your agreement doesn't last forever. You are going to have negotiations here, you are going to have negotiations somewhere else. Even you, yourself, and altruistically for the rest of the labour movement, if you can destroy an affidavit and show that an injunction was falsely obtained, then that causes other judges to think "Perhaps maybe this material is false". All you have so far is

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a bunch of people who are personally involved in injunctions saying "These are false" and nobody has ever gone to say, as there is in a case in court where you have a plaintiff and defendant where the defendant says "Your position is false" and they go all the way through it and then they demonstrate it. Otherwise, what you are saying is as soon as they get the injunction; "Let us quit."

Plus that, you are saying "I don't want to challenge it, I am not going to challenge it but I am still going to say it is false". If you could demonstrate it is false, your obligation is to demonstrate it is false.

MR. ALLISON: Let me ask you this: Why cannot this be done when the injunction is requested?

THE COMMISSIONER: Well, it ought to be done unless the circumstances are critical, that is true. I quite agree with you and the affidavits show that it is critical. There are only 3 grounds upon which an ex parte application can be made but that doesn't last over 4 days. They have to give notice that they want to continue that. Now, you are brought before the court when the continuance is proposed and, generally speaking, instead of challenging that, you agree to some modification, say that you have a half a dozen pickets or something of that sort. I would say that for your own vindication you say "No, this should not have been granted in the first instance and we are prepared to show it". That is all that is being suggested and it seems to me that if you could show that on one occasion, you would establish something rather important.



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MR. ALLISON: Well, I simply revert back to my position that by the time you do establish this, the damage is done.

MR. POLLOCK: The damage is done today but it is not done for the future. You would accomplish something for the future.

MR. ALLISON: If the employer is successful in the four day period that is allowed in getting the strike breakers into his plant and so on, then the damage is done.

THE COMMISSIONER: Do you think to get the strike breakers in that that is the purpose of the mass picketing at the beginning? We were told the purpose of that mass picketing at the beginning was to generate a high feeling among the strikers, that "Here we are on something important and we are welded together".

MR. ALLISON: This would be part of it, yes, and certainly if somebody approaches the picket line, the picketer is going to, as emphatically as possible, persuade that person that he should not cross that picket line and when I say "as emphatically as possible," I don't mean that he should physically attack the man.

THE COMMISSIONER: Well, I think we have analysed it pretty well.

Well, Mr. Allison, we are much obliged to you. You have made a frank statement and that is what we are looking for.

MR. ALLISON: Thanks, gentlemen.

MR. POLLOCK: One point, Mr. Allison.

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Perhaps in those five strikes that your union has been involved with in Ontario, if you can perhaps analyse those strikes, if there is material available - I realize that two of them are 1960, on the basis of the second part of this sheet. You have received this agenda?

MR. ALLISON: Yes.

MR. POLLOCK: If you can, we would be obliged to know the answers to some of the questions raised in that with relation to the actual experience.

MR. ALLISON: I contemplated something of this nature when this was handed to me. I have not had the time, up to this point, to do it.

MR. POLLOCK: We will expect, sometime in the future, to receive an additional submission from your union on that aspect of it.

Thank you.

THE COMMISSIONER: The Commission will be adjourned until 2:00 o'clock.

--- At 12:15 p.m., the Hearing adjourned until 2:00 p.m.



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---At 2:00 p.m., the Hearing resumed.

MR. POLLOCK: Mr. George H. Bevan,
Professional Engineer. I understand, Mr. Bevan, that
you were employed by the Canadian National Railways as
a plant superintendent and that you retired from there
in 1960 and that the brief which you have prepared and
which we have both read, is your own, you represent no
organization, company or association and these are made
in your personal capacity as a citizen of Ontario.

MR. BEVAN: That is correct, sir.

MR. POLLOCK: I understand, also, that you want to present the brief by reading through its various points and I think, in view of the fact it is only 6 or 7 pages, we are prepared to let you proceed in that way and we will withhold our questions until you finish the formal presentation.

MR. BEVAN: Thank you.

Mr. Commissioner, I wish to thank you for the great honour it is to appear before this very important Commission. I will proceed to read my brief.

- (1) The continuing conflicts between labour and management have resulted in a wave of strikes and some incredible wage gains. This, along with bigger profits, has produced inflationary pressures on the economy and increases in living costs. A satisfactory solution of this problem is most urgent and is vital to our democratic way of life.
- (2) Labour in the early days of the Industrial Revolution formed trade unions as a protection against the harsh treatment by management. The

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relationship between management and labour was that of master-servant, and this has been continued right up to the present day.

- (3) The existing process of so-called collective bargaining in industrial disputes is based on two following assumptions: That the government regulated process of collective bargaining is democratic; and that labour and management are two adversaries.

 Both these assumptions are false.
- when two relatively small non-elected bodies, labour and management, make decisions and take actions which affect in very serious ways the lives of millions of consumers, and I know of no comparable situation in our society. This process is not the greatest good for the greatest number. The consumer who pays all wages, fringe benefits, production costs and profits is not even consulted. Labour and management between them determine how much the consumer will pay for the worker's remuneration and for his inefficiencies.

 Such irresponsible bargaining can never be satisfactory.
- (5) Secondly, labour and management are not adversaries. They are not opposing factions although they may act that way. They are PARTNERS in a production team with one objective only; to manufacture a product or to supply a service for the consumer. Whether they co-operate or are in continual conflict with each other, nothing can alter the fact that they are partners. Each cannot exist without the other. To perform they must be in continuous contact



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with each other whether it be in factory, farm or office.

- (6) In the final analysis the purpose of industry is to supply the consumer with the products and services he needs. The consumer includes labour and management as well as all other people. Inefficiency of any source in industry is paid for by the consumer which includes labour and management.
- (7) In order that costs of products be competitive, management requires greater efficiency from labour. Labour under the present system is opposed.

 If with his inherent abilities he performs a task in fewer manhours he stands to lose his job more quickly.

 This is present practice and if management were placed in the same position he would react in the same manner.

 Labour must, therefore, be given job security or continuity of employment.
- (8) Labour by its skills and cooperation would rightly require a share of the increased incentive profits resulting from the greater efficiency.
- (9) The consumer must share in the incentive profits. He alone pays all wages, production costs and profits, including taxes. Industry exists only because of the consumer.
- (10) The stockholder who furnished the capital must also share in these increased incentive profits.
- (11) The winds of change have begun to blow. Claude Jodoin, President of the Canadian Labour Congress, stated recently that there is a very great need for a careful study of the whole process of collective

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bargaining and that compulsory arbitration would not work.

He further stated that he would like to see university

people make a concentrated effort toward consulation

and a study of labour-management relations.

- (12) Walter Reuther, President of the United Auto Workers Union, in his recent Labour Day message stated "That business leaders should share the fruits of developing technology among workers, stockholders and consumers".
- partners in a production team, and I cannot envisage any other relationship, then it is clear cut that cooperation is the only solution to replace collective bargaining.

 Cooperation in all phases of living throughout our society brings the greatest benefits. Without cooperation the efficiency of industry must suffer. With cooperation and a profit sharing basis, increased efficiency in industry will rise to heights unknown. This has been proven in a number of instances and in other countries.
- (14) In the first eight months of 1966 there were 423 strikes called across Canada, causing a loss of 3,676,000 man-days of work in that period.

 This in itself is a big loss in our national productivity What accentuates this loss is that the recent wage gains were in no way related to any productivity increase.
- (15) The Federal Industrial Relations and Disputes Investigations Act of 1948 which repealed a similar Act of 1907 and the Ontario Labour Relations Act of 1960 provide for collective bargaining, mediation of conciliation officers and boards, arbitration of



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disputes and conditions which must be observed prior to strike or lockout action. It is a cumbersome, costly procedure based on a supposed protection of labour in this ridiculous master-servant relationship. Surely with the thousands of cases of collective bargaining that have occurred since its inception enough knowledge has been gained to determine if it is a satisfactory process. It is not, and some of our labour leaders say so. The Act should be repealed and careful consideration given to new legislation which would include the following objectives:

- (a) Eliminate the master-servant complex which has been in effect for over 100 years.
- (b) Recognize that labour and management are partners in a production team and they must be given equal status and act in a spirit of cooperation.
- (c) That labour has the same right to continuous employment that management now has.
- (d) That when in the interests of increased efficiency, technological changes are necessary management will cooperate with labour to the fullest degree in the implementation of these changes. This is in line with the Freedman Report.
- (e) That incentive profits, the results of increased efficiency, shall be shared among labour, consumer and stockholder.
- (f) There will be an interim period between the present collective bargaining process and labour-management cooperation. During this interim the only proper bargaining that should be undertaken is



between consumer on the one side and the labourmanagement team on the other side.

The plan outlined in this brief of substituting a cooperating labour-management team plus the sharing of incentive profits by labour, consumer and stockholder in place of so-called collective bargaining has been proven a success.

(16) In Canada the experience of the Manitoba Rolling Mills of Selkirk, Man. (Appendix No. 4) shows what can be accomplished in bringing in automation when cooperation is the keynote.

(17) Canada must change the old habits if we are to survive in the fierce competition for world markets. Other nations are moving forward at a rapid rate and adopting new ideas and procedures including incentive profit sharing. It is to labour's own advantage to adopt this plan of cooperative partnership. By so doing it can obtain its fair share of the increased productivity and it will help to win back a great deal of the consumer support which has been lost over the years.

Work stoppages can and should be eliminated.

George H. Bevan, November 29th, 1966.

If I may continue, Mr. Commissioner, I would like to read Appendix 4 as I think it is very a propos to this.

Appendix No. 4:

"MEETING THE CHALLENGE OF AUTOMATION

COLLECTIVELY - A Case History
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Mr. Milton Pogson to the Personnel
Association of Greater Winnipeg on 18
October, 1966.

The United Steelworkers of America and Manitoba Rolling Mills of Selkirk,

Man., a Division of Dominion Bridge,
have agreed upon a \$8,500,000 modernization plan that will utlimately reduce the work force of 1000 by 260 men.

In 1963 - 2½ years in advance of expected implementation of program,

Local 5442 of United Steelworkers

was notified of plan changes. The Union and Company set up a subcommittee to study the effect on jobs.

In the fall of 1965, the Company
approached the Manitoba Labour Department
and the Federal Government Manpower
Consultative Service, and a Joint Planning
Committee was formed with two specific
objectives:

- (a) Re-training employees assigned to new duties caused by tech-nological changes.
 - b) Devise manpower adjustment program for the re-adaption or relocation of employees who may be laid off.

Union and Company agreed to waive all rights and clauses in their collective



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agreement that would prevent implementation of program.

Provincial Department of Education provided information to employees on training programs. The Citizenship and Immigration Department provided grants under the Manpower Mobility Program to relocate displaced employees and the National Employment Service agreed to interview and register men to be displaced.

Mr. M. Pogson, Manager, Employee
Relations, stated 'That the joint program
was the first of its kind in the province.
That labour harmony can be retained in
the face of automation when Union and
Management squarely face the facts and
cooperate. Participation was the keynote.
A feeling of security was maintained
within the group by the over-riding
interest in the well being and welfare
of the worker'."

This, incidentally, Mr. Commissioner, follows the Freedman Report.

I have now, a supplementary brief, which I would like to read, Mr. Commissioner.

Two top union leaders in a recent roundtable discussion covering Labour and the 1967 Economy defined the collective bargaining process out of which strikes arise. . . .

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Said W. Mahoney, Director of United Steel

Workers,

"Our responsibility on behalf of our members is to get the best share of the economic pie we can for our members and management's obligation, I suppose, is to try to keep as much of it as they can." Said W. Dodge, Vice-President of Canadian

Labour Congress:

"Once management has accepted the basic facts of the situation ... namely that we represent an interest and we recognize they represent an interest and each is attempting to make sure that the interest it represents obtains a fair share of the proceeds of production then you have accepted the collective bargaining process because that is what it means." This, then is labour's philosophy of

collective bargaining. Labour and management are the sole participants of the economic pie, and each will fight for his share; and the consumer - the public be damned. The consumer who pays all wages, fringe benefits, production costs and profits is not even included, consulted or considered. Industry exists only because of the consumer. Such collective bargaining, as defined by labour, I contend, can only result in failure. It sets up a continuous war between labour and management when, in fact, the two acting as partners should be serving the consumer who alone makes their jobs possible.



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Walter Reuther, President of United Auto Workers, recognizes the consumer's rights, and in his 1966 Labour Day message stated:

> "That business leaders should share the fruits of developing technology among workers, stockholders and consumers."

Messrs. Mahoney and Dodge state that

labour and management represent separate interests. This These two parties are not opposing factions is not so. although they may act that way. Their interests are identical; they are PARTNERS in a production team with one objective only; to manufacture a product or to supply a service for the consumer. Whether they cooperate for the mutual benefit of all society or are in continual conflict with each other, nothing can alter the fact that they are partners. Each cannot exist without the other. When they finally decide to cooperate the economic pie will be much larger and well worth sharing amongst the three parties involved - labour, stockholder and consumer.

Claude Jodoin, on October 17th, 1966, at Toronto Board of Trade Club, speaking of labour and management stated:

> "Some improvement in the atmosphere is absolutely essential to a cooperative approach to the tremendous problems which not only face us today but are going to face us in the future. We must have a cooperative relationship with both parties working together in

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the common interest."

The cooperative approach and the present collective bargaining process are completely incompatible

W. Dodge, at the round-table discussion

stated:

"And it is even possible if productivity rises high enough - and this has been the case in many industries - for wages to rise substantially and the price of the product go down."

What Mr. Dodge has stated as possible is the very basis of my brief.

Collective bargaining can never provide this.

Mr. Commissioner, I would like to proceed and I would like to make a comparison of the two philosophies, if I have permission.

THE COMMISSIONER: Certainly.

MR. BEVAN: This philosophy of our two union leaders is common throughout this continent -
THE COMMISSIONER: Where are you reading

from?

MR. BEVAN: I am sorry, sir.

THE COMMISSIONER: We have not a copy

of that?

MR. BEVAN: I intend to leave the

original.

THE COMMISSIONER: I just wanted to know

if we had it.

MR. BEVAN: I never thought of it, but

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anything I have, I will give to the Commission.

This philosophy of our two union leaders is common throughout this continent. "Our loyalty is to our 36 thousand dues paying members. Outside of that we have no further loyalties." So declared Michael Quill, head of the Transport Workers Union when he ordered his men to strike the New York City transit system in blank defiance of the needs of 10 million citizens. Our own recent railway strike was in this same category. Is it democracy when millions of people suffer untold hardship and loss for the benefit of the few?

Let me compare this collective bargaining philosophy with the philosophy of incentive profitsharing. A few brief paragraphs from an article entitled "A Factory Full of Partners" in the June, 1962 edition of Reader's Digest gives the answer. I will read five paragraphs from this reprint of the Reader's Digest:

"A FACTORY FULL OF PARTNERS

Each of Lincoln's profit-sharing employees has a direct, personal stake in the success of his company, a labour management record that is unique in the United States industry.

Under the Lincoln system of incentive management, workers and management strive as a team to reduce all costs and create savings which they share. This incentive, says Lincoln, under whose direction the system evolved, can double and redouble production.

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Lincoln, in 1914 became general manager of the company. Calling the employees together, he asked them to elect representatives to advise him. 'I knew if I could get them to want the company to succeed as badly as I did', he said, 'there would be no problem we couldn't solve'.

The advisory board tapped the intelligence of every worker. Members met every other week. No one could serve two years running, so responsibility was distributed among a maximum number of employees. They discussed all phases of the business - cost production, new products, sales, employee benefits. Suggestions flowed freely, and Lincoln credits most of the firm's success to ideas developed in this way.

The most important recommendation of all came in 1934. Someone suggested a year-end bonus for everyone. Lincoln agreed - on condition that it be earned. He then devised a way to ensure that the bonus money, if any, was divided fairly. Each employee was rated twice a year by all those having accurate knowledge of his work. These ratings determined his share in the bonus, and his advancement."

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THE COMMISSIONER: Where is that company

establishment?

MR. BEVAN: Cleveland, Ohio. I have a press release, which is quite short, which I will read I can give the full address, if you would like it I have had a good deal of correspondence with them and obtained some valuable information.

> "At the end of the first year it was found that after setting aside six percent of profits for the stockholders and seed money for the company's growth, a bonus of 26 per cent of the year's payroll was feasible. This far exceeded expectations in the fourth year of the Depression. Lincoln reminded the cheering workers, 'This is not a gift from management. This bonus is a result of your own increased production'.

Continuous cost reduction and high service to customers have made possible the steady growth in the bonus. For the past several years it has ranged between 80 and 100 per cent of the total payroll.

James Lincoln regrets the present cleavage between most management and labour, blames managers for past shortsightedness in not sharing more with the worker. 'The worker has had to go to the union to get the increase in standard of living and status that he should have gotten



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from management automatically', he says. To prove that the teamwork that turns welders into capitalists also benefits consumers, Lincoln quotes figures. In 1934 the company's 300-ampere motorgenerator set, one of the most widely used types of welding machine, sold for \$655; today it is \$535, (30 years later). In the same period, labour rates increased almost fivefold, the cost of copper almost fourfold, of steel sheets and bars more than threefold. The rise in these major cost elements was offset by the individual worker's desire to be efficient - a desire that resulted in his developing new techniques, methods, machines, designs and also new personal abilities. He drove down the cost of producing each unit and made possible the reduced price to the customer."

That is the end of that article, Mr. Commissioner, and I will pass this on to Mr. Pollock. I would like to say that these reduction costs, which are fantastic, are common in any incentive plan and I would remind you of Henry Ford I, who in 1908 brought out his first model T car. It was sold for \$950. Twenty years later it was sold for \$295. In that period, he paid double the going wage rate and built up a fortune for his family.

MR. POLLOCK: But not very much for his



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MR. BEVAN: Only double their wages.

THE COMMISSIONER: He started at \$5,

didn't he -- \$5 a day?

MR. BEVAN: Yes, that was correct. He kept double the wage rate of the average U.S. industry.

THE COMMISSIONER: You can't say that he conceived his work as a partnership?

MR. BEVAN: No, sir, it was an incentive. But as far as I am personally concerned, sir, that is not the same street as Lincoln.

THE COMMISSIONER: No, that is all right.

MR. BEVAN: I will close my complete submission, Mr. Commissioner, by reading a few short press items relating to incentive profit projects in the United States, Japan, Russia and Bulgaria. This is a press release from Lincoln Electric Company which I will pass through to you. It gives the address of the Lincoln Company in Cleveland.

THE COMMISSIONER: What is the date of this?

MR. BEVAN: The date of the release is December the 12th, 1966:

"Mr. William Irrgang, President of The Lincoln Electric Company of Cleveland, Ohio, has announced that the company's year-end incentive cash bonus, distributed on December 2, totalled \$16,100,-000.00. The bonus, the largest in the Company's history, was paid to 1976 employees."

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> I would qualify that "employees," by pointing out that is labour and management; they are all one team.

> > "In addition to its position as the world's largest manufacturer of arc welding equipment and supplies, the Company has earned world-wide recognition in the field of industrial management for its incentive pay system. The system is also used on Company plants in France, Canada and Australia. Mr. Irrgang said he believed the system has demonstrated that incentives properly applied will solve many of industry's problems bringing higher wages to the worker, a steady return to the stockholder and lower prices to the customer.

These benefits result, Irrgang claims, from the fact that each employee knows his earnings are limited only by the extent of his contribution to the success of the Company as a whole.

Each employee's contribution is evaluated by a merit rating of his performance, made twice a year.

An important part of the Lincoln Incentive Program is Guaranteed Continuous Employment. This plan guarantees workers that the scheduled number of hours in any workweek will at no time be less than 75% of the number of hours in a standard

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workweek.

Mr. Irrgang stated that the Incentive
Bonus Program provides the foundation
for the Company's Cost Reduction Program.
This program, applied in every department of the Company's operations, has
reduced costs so that selling prices
have been lowered in many cases, contrary
to the general rising trend in price
levels."

There is one here on Glasgow.

MR. POLLOCK: They are having a bit of difficulty there with their system, aren't they?

MR. BEVAN: Yes, I am afraid Britain is a very sick man.

A resume of a Reader's Digest article, dated November, 1966, Shipbuilding in Japan:

"After World War II Japan was left prostrate and her economy in ruins. In 1965 she constructed 43% of all new ships in the world, surpassing Britain and the United States.

Average Construction Time - United States & Britain - 12 - 18 months.

Japan - 6 months.

Costs of ships in Japan are 5% to 15% lower than in Europe and 50% lower than in United States. Low costs are the restult of increased efficiency of men and equipment, and the sharing

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of incentive profits which includes

payments to workers of up to 5 months

wages per annum. The average wage for
ship workers is higher than in Italy

but lower than in Britain and the rest

of Europe."

I would like to add to that, that Britain prior to World War II had 90 per cent of the world's ship building. Today, she now has 7 per cent. She is a sick nation.

I have some more recent items. One, strangely enough, is from Moscow. It is dated January the 18th, 1967:

"Soviet enterprises operating under the 'new' economic system increased profits 24 per cent last year, the deputy chairman of the state planning agency announced.

The reform gives enterprises more freedom to respond to market needs and judges their success largely by profits.

Deputy Chairman S. Bachurin told the Labour newspaper Trud that during the first full year of operation of the reform, the 700 industrial enterprises involved exceeded their production targets 11 per cent. He said their labour productivity went up eight per cent, compared with five per cent for the rest of the industry.

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The reform is to be extended to more enterprises this year and is to become general by the start of 1968."

THE COMMISSIONER: That reform, you mean that is incentive profit?

MR. BEVAN: Yes.

"The work of the Kremlin leaders who ousted Nikita Khrushchov, it makes bonuses a more important part of workers' incomes to stimulate production and efficiency."

THE COMMISSIONER: They had that for some years. Wasn't Stoknovitch the principal in piece work?

MR. BEVAN: This is not piece work.

What this is, is that as you build quicker and do a
better job, you take a share of the profits. To me,
these people are copying Lincoln's plan.

MR. POLLOCK: They have changed the incentive system to a monetary reward as opposed to the reversed incentive of a northern vacation in Siberia, or something like that.

MR. BEVAN: I think, Mr. Commissioner, we all see a trend in Russia, moving from the Communistic state over to the Capitalistic state.

THE COMMISSIONER: There is no doubt of that.

MR. BEVAN: What is frightening is that these are even going a little bit faster than some other countries, such as Canada.

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I will just read this last one and then make a few comments:

> "Bulgaria. At the Bulgarian Party Congress last week, Zhivkov proudly detailed 'an all-round upsurge' in the nation's economy - the product of a quiet three-year-old reform experiment that has placed 60% of Bulgaria's industry on a profit-incentive basis.

In factories freed from the rigid grip of central planning, Zhivkov reported output improved and labour productivity nearly tripled."

I have just made a few notes, sir, and then I am finished.

To me, sir, these items are frightening. Here we have 3 Eastern Nations, progressing industrially and increasing productivity at an alarming rate by adopting incentive techniques which originated on this continent. What further warnings do our governments, our labour and management require?

Trade Minister Winters made a recent call for a $l^{\frac{1}{4}}$ billion dollar increase in our exports for 1967. Henri Joly, President of the Canadian Manufacturers' Association told the Ottawa Rotary Club on the 16th of this month:

> "We will not be able to find the foreign market for our goods unless the price is right. All the exhortation in the world will be to no avail if governments,

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labour and management fail to work 2 together to this end."

I say that collective bargaining has failed, is not the answer, and I say that incentive profit sharing is the only answer to making a better and better product to be sold to more and more people at a lower and lower price.

THE COMMISSIONER: How do you state the particular process in which the increased efficiency is obtained? I suppose many of these industries have large mechanical systems to turn out work. Is it in an industry of that sort that these efficiencies are obtained, and if they are, in which manner?

MR. BEVAN: I don't know in what manner they are obtained, but I do know this, that every worker has a great deal of latent ability, and that is Lincoln's point in bringing that out. He holds these advisory boards twice a month and they all get together and discuss every feature, how they can advance, what new techniques they can provide, how they can improve this particular operation.

THE COMMISSIONER: The only improvement in the machine is to get the latest device, the latest form of the machine. There must be considerable left then for the individual to do.

MR. BEVAN: That is correct, sir. It is leaving it to the ability of the worker.

THE COMMISSIONER: What about the hours of work? What is the standard of Lincoln?

MR. BEVAN: The standard of Lincoln is

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48 hours and he guarantees 32. He guarantees 32 continuously.

THE COMMISSIONER: Yes, but I mean the actual work?

MR. BEVAN: I feel guaranteeing a worker a continuity of employment is a very important part of his living.

THE COMMISSIONER: I quite agree. In the next place you mentioned the 6 percent allocation to dividends.

MR. BEVAN: Yes.

THE COMMISSIONER: Is that a maximum?

MR. BEVAN: No, I would not think so.

I don't know how he distributes it, but I do know he started off with 6 per cent.

THE COMMISSIONER: In the early stages of the industry?

MR. BEVAN: Yes, in 1934.

THE COMMISSIONER: Well when was it

established?

MR. BEVAN: In 1934.

THE COMMISSIONER: Then from the beginning this scheme has applied, has it?

MR. BEVAN: Yes, this incentive product was 1934. One of these advisory committees said, "How about a bonus for the end of the year?" And he jumped on the idea and said "Yes, providing you earn it".

THE COMMISSIONER: On what basis do they determine the extent of the bonus, not to the individual but the total?



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you so desire --

MR. BEVAN: I don't know how they figure the profits. I have here the merit rating process and everything else.

MR. POLLOCK: Who does the merit rating, as a matter of interest? Is it somebody that we could normally call management or is it a cooperative process?

MR. BEVAN: Cooperative process. If

MR. POLLOCK: No, just briefly can you tell me?

MR. BEVAN: Yes, I can. The size of the total bonus pool is set by the Board of Directors after taxes, reserves and dividends have been deducted from the gross profits.

THE COMMISSIONER: Now, does that leave any additional amount for shareholders, above the 6 per cent or is the 6 per cent the limit?

MR. BEVAN: The 6 per cent is for the dividends.

THE COMMISSIONER: But is it the limit?

MR. BEVAN: I would not say it is the

limit. I don't know, but I would say as money went up

I think Lincoln would have enough good sense --

THE COMMISSIONER: In the 33 years that that company has been in existence, it has increased tremendously its total production, hasn't it?

MR. BEVAN: Fantastic.

THE COMMISSIONER: Why has that system not been adopted to any considerable degree by any other industries in the United States?





MR. BEVAN: I cannot answer that.

I am wondering why? Why not? Or, if it seems that those facts are known to industry generally - and I assume they will be - then it is either generally that they are not satisfied with the 6 per cent and even a plus or there is a barrier of some sort. It may be in those who originate the undertaking, that they won't be bothered, they are not going to admit partnership at all.

MR. BEVAN: It would seem to me that if the scheme were adopted here, there is no reason why the stockholders should not get more than the 6 per cent.

THE COMMISSIONER: I suppose they would want, not only the 6 per cent, but the great part of what is given to labour.

MR. BEVAN: That is correct, that is where the problem comes in.

THE COMMISSIONER: That is what is holding the rest back, I suppose.

MR. BEVAN: That is right, and that is why labour just sits tight and acts on a slow-down basis They could give much more, I am convinced.

MR. POLLOCK: What is the corporate structure of Lincoln? Who owns the shares?

MR. BEVAN: There are a considerable number of shares held by the workers themselves, the employees. I don't know the corporate structure.

MR. POLLOCK: Is it a private company?



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MR. BEVAN: It started off as a private company, yes. It started off with just a few men. about 1897. MR. POLLOCK: It is a family affair. Mr. Lincoln, before he died, owned the controlling interest? MR. BEVAN: I would presume so, yes. I don't know definitely. MR. POLLOCK: Would he, as President, share in the profit-sharing as well? MR. BEVAN: No. It makes it very clear here that all employees share, participate in the profitsharing except the President and the Chairman of the Board. MR. POLLOCK: Their salaries are fixed by themselves? MR. BEVAN: That is correct, yes. MR. POLLOCK: And out of all the money, after they remove the taxes and the profit, there is another sum that is removed, the reserve. Who determines how much the reserve is going to be? MR. BEVAN: I presume the top management, the President and the Board would determine the reserves and taxes. MR. POLLOCK: So that the size of the so-called pot to be divided --MR. BEVAN: Bonus pool. MR. POLLOCK: ... is regulated by

MR. BEVAN: Yes.

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on a weekly basis.

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MR. POLLOCK: More or MR. BEVAN: Yes. But each year it appears to have been - we categorically that the last several ye between 80 per cent and 100 per cent payroll. That, in itself, is quite a MR. POLLOCK: Between mR. BEVAN: Of the to MR. POLLOCK: What is the incentive bonus? How much money make in a year before he gets his bonu MR. BEVAN: I don't kn to this year the total payroll, among was \$16,100,000. Now, call that 2 the	t from the bonus
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was \$16.100.000. Now, call that 2 the	st 1,976 employees
	ousand. That
means that the average salary would be	e \$8,000 à year.
MR. POLLOCK: So that	he would get
\$16 thousand a year, they would double	e that?
MR. BEVAN: Depending	upon his merit
20 rating.	
21 MR. POLLOCK: Well, is	f 100 per cent
of his salary	
23 THE COMMISSIONER: Wha	at you mean is
that the total wages have doubled?	
MR. BEVAN: The total	pool is \$16,100,000
26 and this particular year was also the	pay-out in wages.
27 THE COMMISSIONER: So	you would have
\$33 million distributed?	

MR. BEVAN: Yes. One was distributed

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THE COMMISSIONER: I know but that is the amount of money that went out to the employees.

MR. BEVAN: That is correct. Now, a man in the lower echelon, let us say he is a labourer that carries the materials from the freight cars into the worker, the productivity worker, the man who does the specialized jobs, carries that to him. He would be rated a low, say, of 50 per cent.

THE COMMISSIONER: What would be the difference between that mode of rating and the amount of wages?

MR. BEVAN: The point is, he gets the 50% on his wages. I would like to make this clear.

MR. POLLOCK: If his wages - the point I would like to have clarified is: If his wages are low then 100 per cent of his wages --

MR. BEVAN: That is right.

MR. POLLOCK: That is not very much.

If he is getting \$2,000 a year in salary and he gets 100 per cent bonus on top of that, he gets \$4,000 and he is still well below everybody else, although as far as the incentive bonus is concerned, he has got 100 per cent.

MR. BEVAN: I think you are a little bit off, Mr. Pollock.

MR. POLLOCK: Well, can you give me an average of what the average worker in the plant would make under the most favourable conditions compared to the general standard of people employed in that industry?

MR. BEVAN: They make the statement



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employees?

categorically - and I accept it for what it is worth - that they pay the prevailing wage rate for the corresponding job in the Cleveland area. Now, that means the \$2,000, I don't know who would be paying that kind of wages now --

THE COMMISSIONER: Are they all male

MR. BEVAN: No, there are office employees too. They all participate.

MR. POLLOCK: They pay the prevailing wage rate?

MR. BEVAN: Yes.

MR. POLLOCK: That would mean these employees, if they are getting 100 per cent bonus, would be making twice as much as the average.

MR. BEVAN: Absolutely.

MR. POLLOCK: It is a pretty good firm, I think, if they can afford to do that.

MR. BEVAN: It certainly is. I have an article here, from Chemical Engineering, one of the biggest magazines in the United States, copyright McGraw Hill. To get answers they made a visit to the Lincoln Company on "Does Profiteering Pay Off". It was to check engineers. Take an engineer getting \$10 thousand a year just roughly. He is quite creative and I can see no problem in an engineer being rated at 150. The average merit rating ranges between 50 and 150. Now, I can see a lot of men getting the 150 rating. That means that that engineer, in December, when this was announced, walks away not only with his \$10 thousand

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that he has been collecting for the year, but \$15 thousand as a bonus.

MR. POLLOCK: All you are saying, really, is that the Board of Directors has the power to increase his salary by whatever size of merit rating they want to make.

MR. BEVAN: No, I don't say the Board of Directors, sir.

MR. POLLOCK: They are the ones that determine the merit rating, aren't they?

MR. BEVAN: Oh, no. Would you like me to run down the merit rating, how it is produced? I think it is quite important. When this fellow got up, in 1934 and said "How about giving us a bonus at the year end?", Mr. Lincoln stated then and there "We will do it providing you earn it and we will also devise a way of making it fair". Now, they set up an excellent method, in my humble opinion. If I am permitted, I would like to go over it. Have I your permission, Mr. Commissioner, to just run over this merit rating?

THE COMMISSIONER: Yes, if you desire.

MR. BEVAN: It is very important. I
think it will clarify a lot of points. Twice a year
employees receive a set of four merit rating cards which
show each worker, his general performance on the job.
There are 4 basic rating, equally weighted factors used.
They are (1) supervision required, (2) workmanship and
attitude towards quality (3) output, (4) ideas and
cooperation. Now, these cards are used with every
employee from the engineers down to the floor sweepers.

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The worker's foreman rates him on supervision required. The production department rates him
on the output. Inspection department rates him on the
workmanship and the methods department rates him on
ideas and cooperation. You see, this is not done by
top management: It is done by the middle management
class.

MR. POLLOCK: Management, though.

MR. BEVAN: Management, yes.

If a worker feels he is not getting a fair shake, he can take it up to a higher level.

MR. POLLOCK:, What happens then?

MR. BEVAN: It is investigated.

MR. POLLOCK: There is no grievance feature or processing - if he doesn't like it he just lumps it, I suppose, or leaves?

MR. BEVAN: He doesn't leave because I have cards here which I will turn over to you. They are prints showing that the Lincoln Company has the lowest turn-over rate in the whole of the States - less than one-half of one per cent per month, as compared to the industrial rate of 4 per cent.

MR. POLLOCK: How many employees do they have?

MR. BEVAN: 1,976 - 220 more than last year. It is a progressive company.

THE COMMISSIONER: Have they public shares on the market? Are they listed anywhere?

MR. BEVAN: Not that I know of, sir.

I have not been over to the Lincoln Company. I intend

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to go at the earliest opportunity. I think they are setting up something that a lot of us have got to follow.

THE COMMISSIONER: Have there been any companies that you know of, which have followed that method?

MR. BEVAN: No, sir, except those few that I read out to you - foreign companies, which I say is frightening that these companies are getting on, increasing their productivity and we are standing practically flat.

MR. POLLOCK: Don't you think that one of the basic requirements that makes such a system viable, is the fact that management has to be fair and just and all these other good qualities that we recognize today?

MR. BEVAN: Yes, absolutely.

MR. POLLOCK: Don't you think if management was fair and just in all the circumstances that collective bargaining will work just as well?

MR. BEVAN: No.

MR. POLLOCK: Well, management was fair and just, in your estimation, in the Manitoba situation here, and I am certain they are under a collective agreement.

MR. BEVAN: That was not collective bargaining.

MR. POLLOCK: They cooperated, though.

MR. BEVAN: They cooperated.

MR. POLLOCK: They cooperated in the sphere of collective bargaining. Collective bargaining

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doesn't always mean you are going on strike. There are a lot of agreements that are negotiated in good faith, aren't there?

MR. BEVAN: I cannot see collective bargaining at any price. Collective bargaining between partners seems to me to be a fantastic situation. It is like having a man and wife, they are a team, with collective bargaining between them. This is unnecessary.

THE COMMISSIONER: It is just what you do and what we have all done. When we were young, we went out, we had to assume responsibility and we approached the management of some activity, which would enable us to earn money and we began to negotiate. We began to bargain. "How old are you?" "I am so much old". Question: "What is your training?" Answer: "I am able to do so and so" and the answer is: "Well, I will pay you so much money". That is the beginning of bargaining. It has been formalized, somewhat but, after all, if you have one person owning property and another person owning skill, it is quite true their association can be looked upon, and very properly so, as a partnership. The bargaining is inevitable. You must find out the terms under which you give your capacity to work to the working of particular property.

MR. BEVAN: You must do that, you are right, if you accept the principle that labour and management are two opposite teams.

THE COMMISSIONER: I would not say
they are opposite at all. I object to the use of the
term "competitors" in the sense of hostile competitors



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with opposing interests. I agree their interest is one, but you have two human beings and one must approach the other. The other has the means of work in the machine sense or the money sense; the other has the means of work in the sense of personal activity, personal management, personal operation. So, you cannot escape that.

MR. BEVAN: But neither of them can escape the fact that both of them are there for one thing, to provide a service or a product for a consumer, and they can only do it by a cooperative spirit and when you get men like Jodoin calling for cooperation, calling for a further study, a university study of this collective bargaining, and when you have most of your labour leaders telling you that the section of compulsory arbitration is wrong in your collective bargaining, then there must be something to my statement that it does not work.

THE COMMISSIONER: How many hearts have you touched among the people who own the plants to yield to that conception?

MR. BEVAN: I only go by what I can pick up in the press, which is considerable, and I thank the press for all they have ever given me.

MR. POLLOCK: But you have got, in Mr. Lincoln, one swallow: It is still pretty cold out.

MR. BEVAN: No, when I see other countries following Mr. Lincoln's incentive program, then I am frightened.

MR. POLLOCK: Well, aren't they following

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it? The incentive scheme is not universally Mr. Lincoln's.

MR. BEVAN: No, I grant that.

MR. POLLOCK: I think the incentive scheme is used as the basis of some of the collective bargaining agreements.

MR. BEVAN: What emphasizes the fact is that I read out two communist countries who, regulated by state planning, by communistic ideas, have gone over to this incentive bargaining.

THE COMMISSIONER: What is the relation of management to men in those countries?

MR. BEVAN: I have no idea.

THE COMMISSIONER: It makes all the difference in the world. If they are in a position to impose that upon the men, well, you have one situation. If they leave it to the men, as it is done, say, in this country, and certainly in the United States, leave it to the men to decide themselves and act independently of the other, then you get a different situation which does not lend itself to that. It is very easy for the Russian government in its state industry to say: "Here is the scheme we are going to adopt. We are going to give you an incentive. We fix your wages. We fix the incentive. Now, you produce." We are trying to bring about that same result by the voluntary action of the men on both sides. Unfortunately, apparently, although Mr. Jodoin would like to see the conception of partnership, he is not receiving many invitations to join.

MR. BEVAN: I see changes, Mr. Commissioner, vast changes. It was not too long ago that Mr. David

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Lewis, who was counsel for unions for many years, Mr. Eugene Forsey, who was counsel for Canadian Labour Congress, stated that no longer should there be strikes by hospitals, public utilities and railways. This is an entirely new approach. We never had this before.

THE COMMISSIONER: What did Mr. Jodoin say to that?

MR. BEVAN: I have no idea.

THE COMMISSIONER: I think I can tell

you: He rejects it.

MR. BEVAN: He wants everybody to strike?

THE COMMISSIONER: He wants to retain

the power to strike.

MR. BEVAN: Then, I say, that is wrong. I say the consumer's interest should come first. He pays the shot and, therefore, he should be the first consideration, but apparently, in this society of ours, that is not the case. We have got this management and labour fighting all the time and it is to the detriment only of the consumer. I say that when a railway strikes -- and I was in on one -- when a railway strikes or when we had the two railways striking in 1950, they practically say to 20 million people, "Stay put . We will not provide you with any materials for your industries, or with food. If you can get it by some other means, okay." It was not so good in 1950, but now, just a few months ago, there is a change and that is why Messrs. David Lewis and the other gentleman, Forsey, come up and say "It is wrong. Society cannot stand these strikes".

THE COMMISSIONER: Well, we can agree

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with you but that does not change the fact that this large body of men, who are ordinary first rate citizens of this country, don't agree with that. They say "You are imposing upon our liberty of action". The problem is to change that conception, if it is desirable.

MR. POLLOCK: Perhaps I am essentially a prognostic, Mr. Bevan, and I would like to know, in the absence of those areas where management has taken the position that it is going to cooperate -- and I can immediately think of Domtar where they have a cooperative arrangement with all the unions they deal with and discuss these things with; it has not got too far off the ground -- but how do you lower this wall that exists between management and labour if you say to the unions, "Don't get together and knock it down". How are you going to compel management to take it down?

MR. BEVAN: I haven't quite got the gist of that.

MR. POLLOCK: I am sure there must be some technique in the back of your mind, apart from the general education of management, and the general education of the community, which is going to precipitate this great change in benevolence. I assume it is legislation, is that right?

MR. BEVAN: Yes. Do you not think legislation can do this?

MR. POLLOCK: I don't know. I would like to hear what you have to suggest as to what form of legislation you contemplate.

MR. BEVAN: I would like to do that, Mr.



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Pollock. This, I think, would be of great interest.

You may have heard of it -- the Vallon Amendment.

MR. POLLOCK: In France?

MR. BEVAN: Yes. This is just a short article and it is headed "Share the profits? Mon Dieu, non". Paris:

"Louis Vallon, an officer of the national assembly's powerful finance committee proposed an amendement called the Vallon Amendement which would cut workers in on company profits"

This is something drastic for France.

"The amendment which passed, instructed the government to guarantee that workers participate in the increased financial returns from plant investment. This is sought to achieve the long cherished dream of left-wing Gaullists to end the class struggle without resorting to socialism."

Now, this is the point that you face,

Mr. Pollock:

"This would be accomplished by forging by law a common interest among management and workers in plant expansion."

They intend to do it in France by law.

MR. POLLOCK: But how do they do it?

What are the words they put in the statute?

MR. BEVAN: Well, I am not a legislator.

I am not a lawyer. I am just an ordinary, common retired



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old citizen, and I am sure we will learn when this goes into effect.

MR. POLLOCK: To your knowledge, there doesn't exist any yet?

MR. BEVAN: No, but I will call to your

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THE COMMISSIONER: At least you say this is indicative of the tendency to change the attitude?

MR. BEVAN: Yes.

attitudes of men and women. What is their attitude towards themselves? Their demands? At the present time they tell government to keep its hands off, "Leave us alone. We know how to settle these things. We will put up the big stick or we will mass people and intimidate or do anything at all to get what we think is our fair share".

MR. BEVAN: That is true and I don't hold with it.

THE COMMISSIONER: I know but when you have 99 per cent of the people saying yes, the still small voice of one which says no is not at that moment very effective.

MR. BEVAN: I grant you that, sir, and I realize that all I am saying here will not probably be very effective, but I am getting it off my chest because I am fed up to the hilt with strike, strike, strike, and the consumer, as I have mentioned here, be damned.

THE COMMISSIONER: I don't think anyone



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would enter into a violent disagreement with you.

MR. POLLOCK: Least of all, the people on strike.

in the world that we are very far from even the shadow of Eutopia, but what puzzles me is that unless we have a very extraordinary breed of steel hearts in the United States, it is a wonder this has not been more widely adopted. They claim to be the most generous people in the world, and in many respects they are from the point of view of quantity, of assistance, but why are there not more men like Lincoln?

MR. BEVAN: I could not tell you that, sir. I would like to see more men like Lincoln. think we will get more men like Lincoln. How legislation will take care of it I don't know, but I made a few notes and I say, surely it would not be too difficult for governments to bring in legislation which will follow the principles of democracy and unite these two parties, labour and management, for the good of all society. I started to compare this to what I think is a far more difficult task in legislation, and I refer now to something that is very alive at this moment. We are, in parliament, talking of legislation to control United States investment in Canada. Here we are controlling, or at least legislating for a foreign company how it will operate in our country. That, to me, is difficult.

MR. POLLOCK: What is difficult about it in the sense that all you have to do is say that the

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foreign company has to do the same things that the Canadian company has to do?

MR. BEVAN: Well, how difficult is it, then, to take two factions in your own country and legislate for them?

Mr. Commissioner, did you not say that all legislation was coercion, in one of your hearings here?

THE COMMISSIONER: In a sense, it is.

All law is coercion.

MR. BEVAN: Then, let us have some coercion for the benefit of the whole country.

THE COMMISSIONER: But the answer is, it is not for the benefit -- it is for the detriment -- that is a matter of opinion. It is a detriment against the benefit.

MR. POLLOCK: I can think that probably in a large measure, a lot of the combines that exist or existed in Canada and that the trusts that existed in the United States, their crywas "It certainly increases the efficiency of the operation". They were bust because the general advantage of the country was in danger.

answer this question for me. The greater the automation the less chance there is for increased efficiency - machines are pretty much the same and if all the factories, for a given purpose have the same machine, wherein does the great opportunity for increased efficiency, one over the other, lie?

MR. BEVAN: Where does the automation

come from in the beginning?

THE COMMISSIONER: It generally comes from an inventive mind.

MR. BEVAN: That is true. Why take thousands of workers, they are the same stock as management, why take those thousands of workers and keep them in more or less intelligent subjection?

THE COMMISSIONER: I don't think anybody would seriously object to your view which implies that there ought to be a sort of running association, a discussion of the course of action that is to be taken on the part of both management and the men. That is present in cases here in this country.

MR. BEVAN: Correct, sir.

THE COMMISSIONER: So, I don't think there is any objection to that except on the part of the men who say "This is my plant and it isn't yours and leave me alone".

MR. BEVAN: But Lincoln was not that type and he did just that thing. He set up an advisory board in the year 1914 and he got the brains, the intelligence of every worker in the plant, to help.

THE COMMISSIONER: I think we will have to wait until we get further advanced in medicine to control the biological production.

MR. POLLOCK: How many competing firms exist today in the arc welding field?

MR. BEVAN: According to the information

I have, he runs up against some very stiff competition

from Union Carbide, a bigger firm altogether than



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Lincoln.

MR. POLLOCK: Do they manufacture arc welding equipment?

MR. BEVAN: Oh, yes, and I have tables which I will turn over to you sir. some of the gains in productivity, in spite of the increased cost of material, they are just fantastic from the year 1934. This is an index of Lincoln worker compensation. The compensation drops from 100 in '38 to 82.9 while workers compensation is up 700, finished steel 300. Some of these titles are just fantastic insofar as the ability to increase productivity is concerned.

THE COMMISSIONER: Are you able to compare any total wages of the Union Carbide with the total received here in the Lincoln?

MR. BEVAN: No, sir, I have not. I have wages here of the Lincoln Electric Company compared to all manufacturers throughout the years 1945 and every year right up to 1964.

MR. POLLOCK: Have you got the average pay per employee?

MR. BEVAN: Yes.

MR. POLLOCK: What is it?

MR. BEVAN: Which year do you want? It started off with 1945. It was \$21,879. This was the productivity per worker.

MR. POLLOCK: I want to know what the take home pay, including bonus, is at the end of the year for the employee of Lincoln Electric, compared to the average employee in a comparable business in the



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United States.

MR. BEVAN: I haven't got that but I did state that the Lincoln employee gets the average wage, the wage that all industry gets in that area, but when it comes to sharing, the bonus, then his salary is away up - anything from 50 to 150 per cent.

MR. POLLOCK: Do you think it is possible to obtain those figures for us?

MR. BEVAN: Yes, I think I could.

MR. POLLOCK: I would be obliged to receive them.

MR. BEVAN: If you will specify exactly what you require.

MR. POLLOCK: I am interested in the average wage of a production employee of Lincoln Electric his salary - basic salary, plus the average bonus or the last year's profit sharing and a comparison as to how it compares to the average in the same industry, the take-home pay. If it is not too inconvenient to get that information.

MR. BEVAN: Nothing is too inconvenient to get this mess straightened out, Mr. Pollock, because to me, it is a mess.

THE COMMISSIONER: Well, we are very much obliged to you for raising this question. I think, it seems to me, to be sufficiently important to find out more detail, to see what has held that down to almost a single enterprise. Now, I know there are others --

MR. BEVAN: I have some figures but I don't



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seem to find them. I have some which I remember and one is that there are 1,400,000 workers in the United States who are under the incentive bonus plan.

THE COMMISSIONER: Out of how many

millions?

MR. BEVAN: Oh, I don't know offhand.

I think it would be 70 to 80 million and that bonus

payments to date, in these incentive plans, have amounted

to \$1,300,000,000. Those figures stick in my mind. I

have them in a book from Lincoln but I don't appear to

have it here.

MR. POLLOCK: Do they have the normal fringe benefits that everybody else would get, the pension plan and all those other things?

MR. BEVAN: Absolutely.

MR. POLLOCK: That is on top of the

bonus?

MR. BEVAN: Would you like those sent

along too?

MR. POLLOCK: I would like to know, the figure that you finally provide me, what it consists of and as it compares with the equivalent outside.

MR. BEVAN: I will be glad to send that along. Would you like me to send these along - this Factory Full of Parners - this Reader's Digest?

MR. POLLOCK: Yes.

MR. BEVAN: I would like to photostat it first and then I will send it along in the mail and I would like to photostat for you, those items, recent news items which I read within the last week in regard



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to those two communist countries that are in the incentive program.

MR. POLLOCK: Those will be reproduced for you in the transcript so there will be no doubt about it.

MR. BEVAN: Well, I have nothing to do except keep busy and, as I told you, Mr. Pollock, I had four years in council, that kept me out of mischief and I still intend to dig into this thing.

THE COMMISSIONER: I think it would be highly beneficial to our community if more retired people would do some of the work you have been doing.

MR. BEVAN: I am enjoying it, Mr. Commissioner. It has been quite a pleasure and I wish to thank you for your hearing.

THE COMMISSIONER: We will adjourn until 10:00 o'clock tomorrow morning.

---At 3:10 p.m., the Hearing adjourned until 10:00 a.m., on Thursday, 26th January, 1967.









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